

#### **City Council Zoning & Planning Committee**

#### Theresa Morris, Chair Adam Martinez, Vice Chair Wednesday, May 14, 2025 One Government Center 1st Floor 4:00 P.M.

- 1. Request for a zone change from "RD6" Duplex Residential to "CM" Mixed-Commercial Residential for the property located at 815 Navarre Ave. (Z24-0007). The Plan Commission recommends approval. (District 3)
- Request for a zone change from "IL" Limited Industrial to "RD6" Duplex Residential for the property located at 1692 Nebraska Ave. (Z25-0006).
   The Plan Commission recommends approval. (District 3)
- 3. Request for a zone change from" CR" Regional Commercial to "RD6" Duplex Residential for the property located at 3305 Franklin Ave. (Z25-0009).
  The Plan Commission recommends approval.
  (District 4)
- 4. Request for Special Use Permit for a stand-alone solar array for the property located at 0 Dura Ave. (SUP254-0010).
  The Plan Commission recommends approval subject to 30 conditions and 4 waivers.
  (District 6)
- Request for a vacation of all that portion of Whitmer Drive lying between W. Alexis Road and Lyceum Place (V-58-25)
  The Plan Commission recommends approval.
  (District 6)
- 6. Request for a zone change from "CR" Regional Commercial & "RS6" Single-dwelling Residential to "CR" Regional Commercial for the property located at 4404 Secor Road. (Z25-0008).

The Plan Commission recommends approval. (District 5)

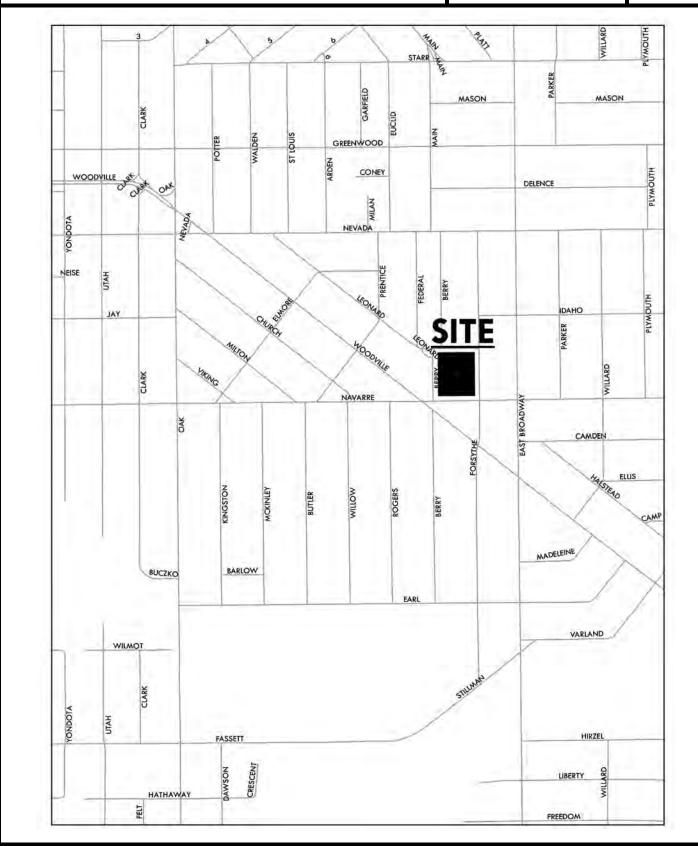
- 7. Request for Special Use Permit for a Residential Group Home (Small) for the property located at 1111 Mason Street (SUP25-0009).
  - The Plan Commission recommends approval subject to 8 conditions. (District 3)

- **8.** Request for a zone change from "RS6" Single-Dwelling Residential to "IG" General Industrial for the property located at 4004 Angola Road (Z25-0001). The Plan Commission recommends disapproval. (District 1)
- 9. Request for a zone change from "RS6" Single-Dwelling Residential and "IL" Limited Industrial to "IG" General Industrial for the property located at 0 S. Byrne Road (Z25-0002). The Plan Commission recommends disapproval. (District 2)
- 10. Request for a zone change from "IL" Limited Industrial to "IG" General Industrial for the property located at 3920 Angola Road (Z25-0007).
  The Plan Commission recommends disapproval.
  (District 1)
- **11.** Comprehensive Study of Historical Community Importance and Potential Long-Term Preservation Strategies (M-7-24).
- **12.** Study of Limiting Number of Dogs in Residential Zoning (M-14-24) The Plan Commission recommends no change at this time.
- **13.** Study of Small Box Discount Stores (M-6-24)
  The Plan Commission recommends approval of the text amendment.
- **14.** Review of outstanding studies within the Plan Commission.
- **15.** Review of upcoming moratorium expiration dates.

City Council's office supports the provisions of the Americans' with Disabilities Act. If you need special accommodations, please call 48 hours prior to meeting time at (419) 245-1065.

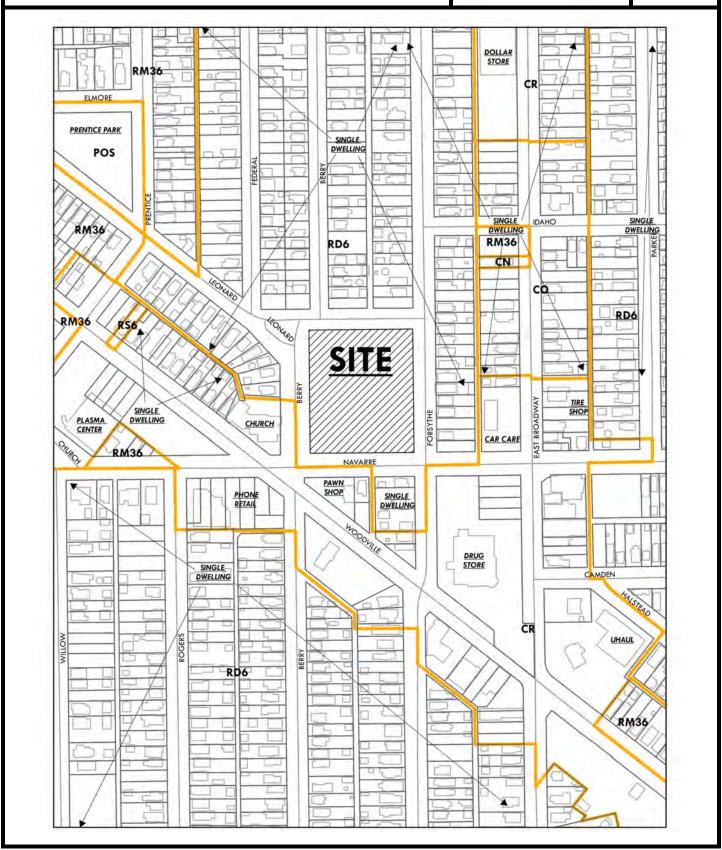
**Z24-0007** 



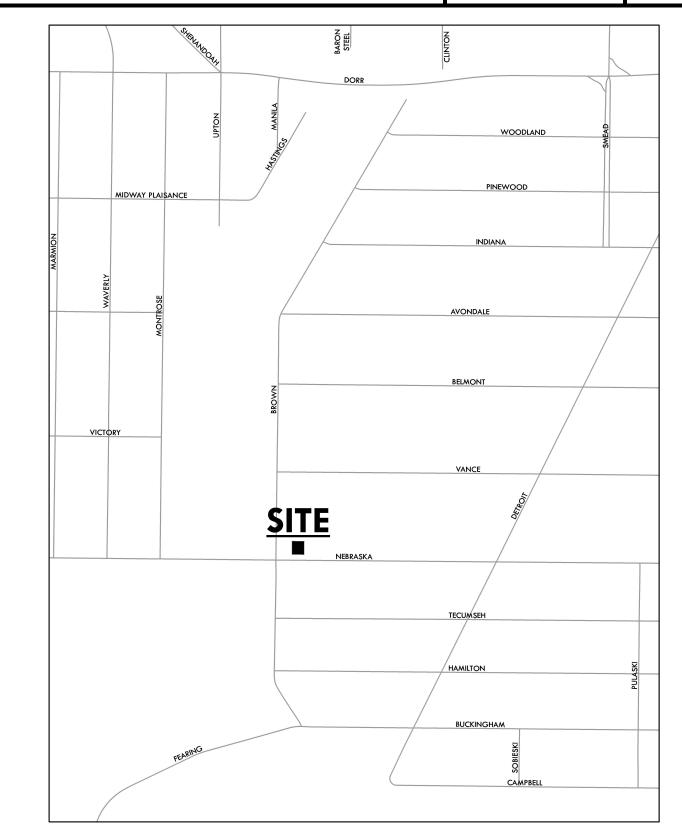


**Z24-0007** 

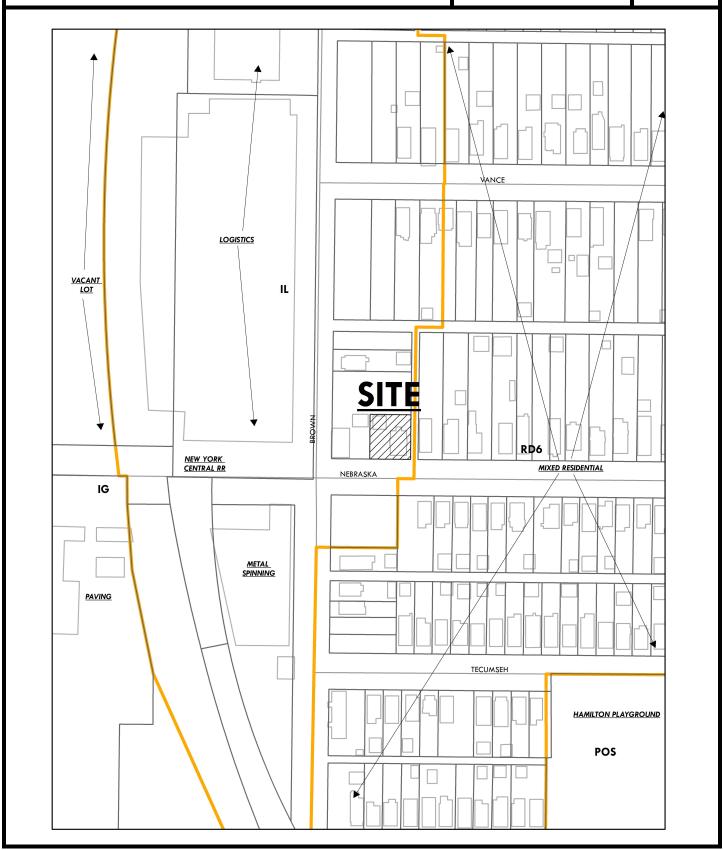




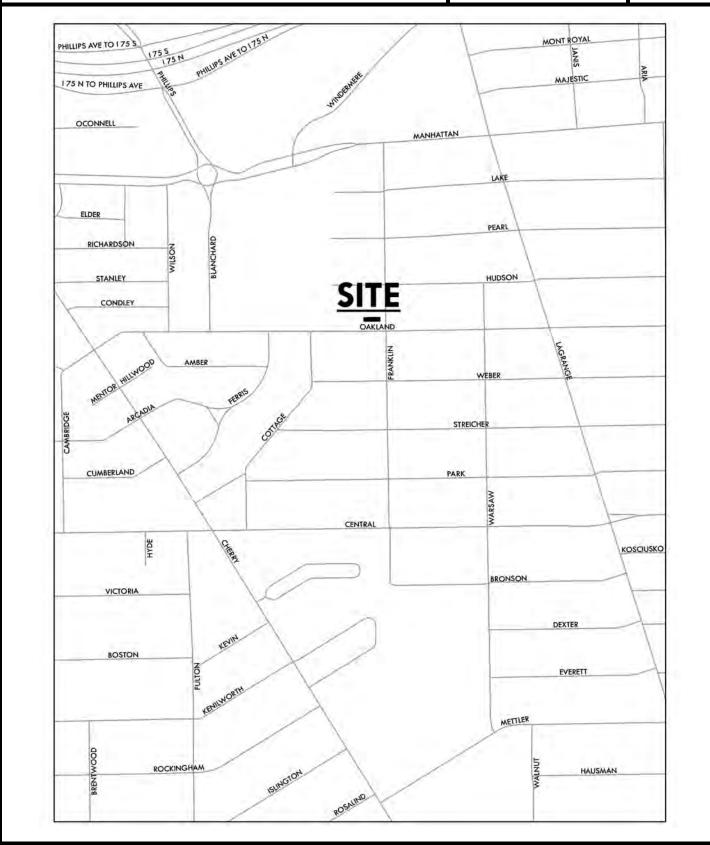




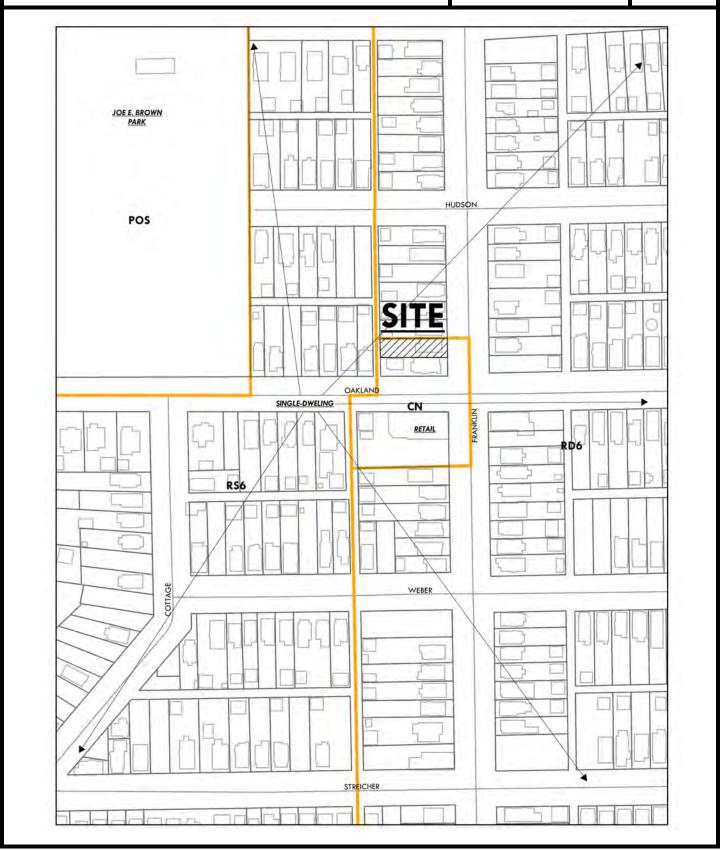






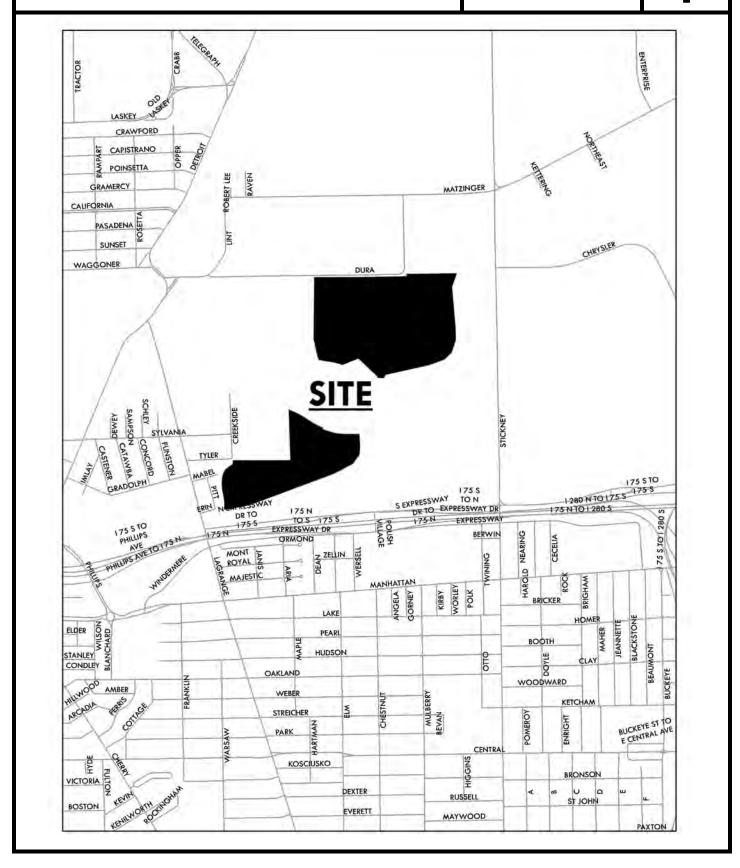






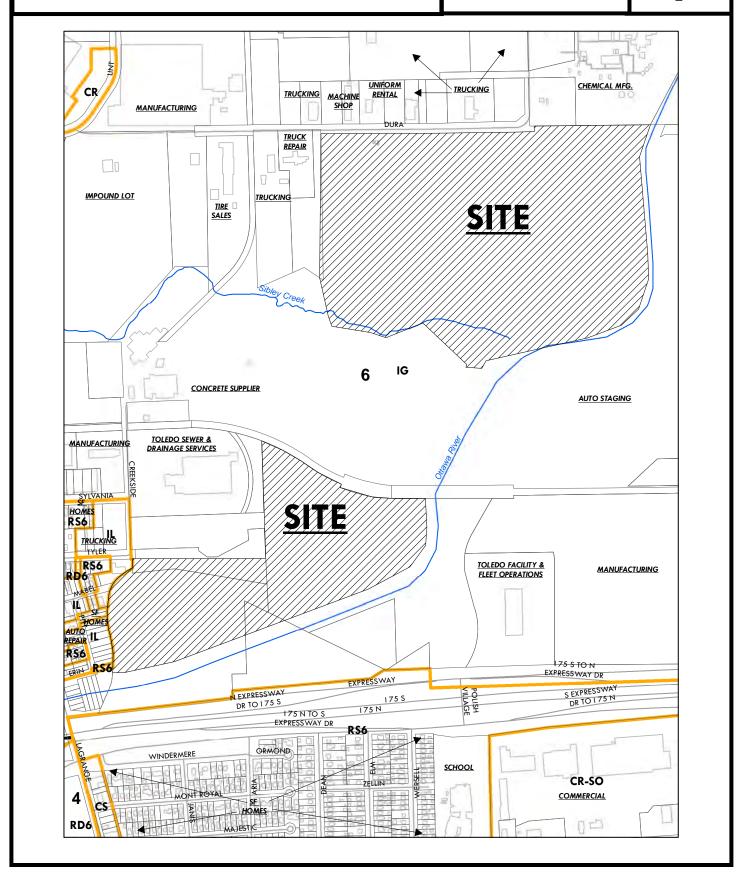
SUP25-0010

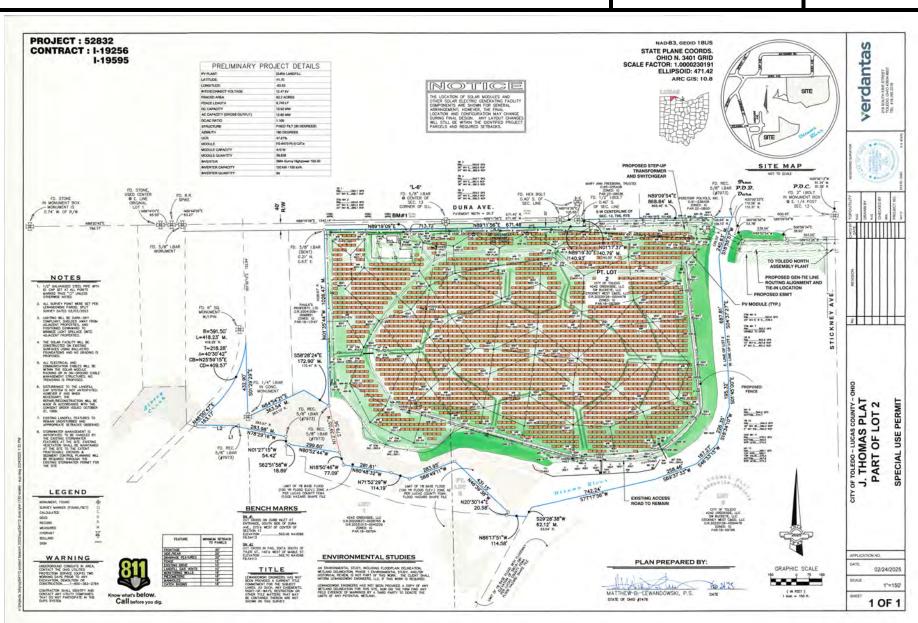
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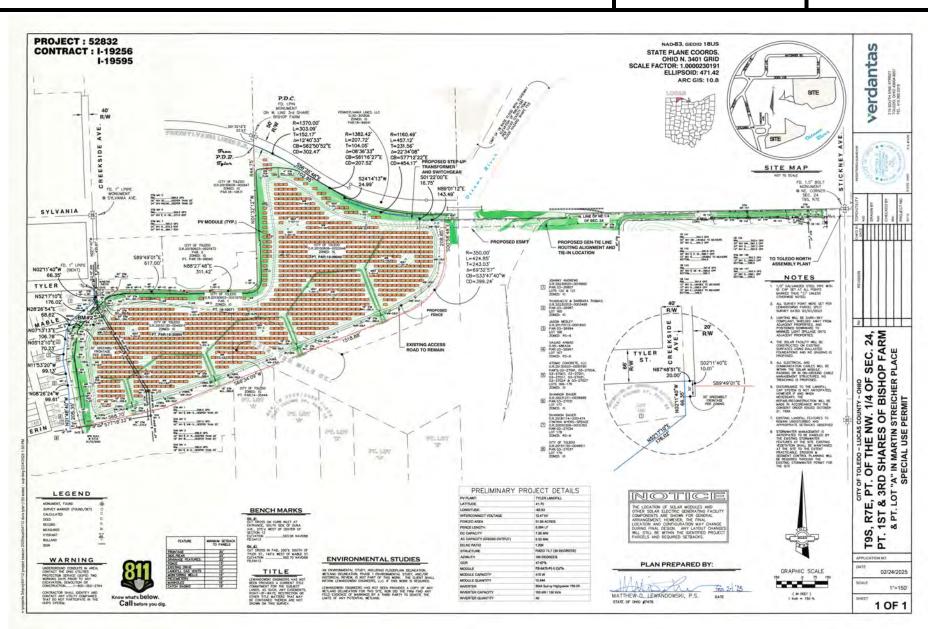


#### SUP25-0010

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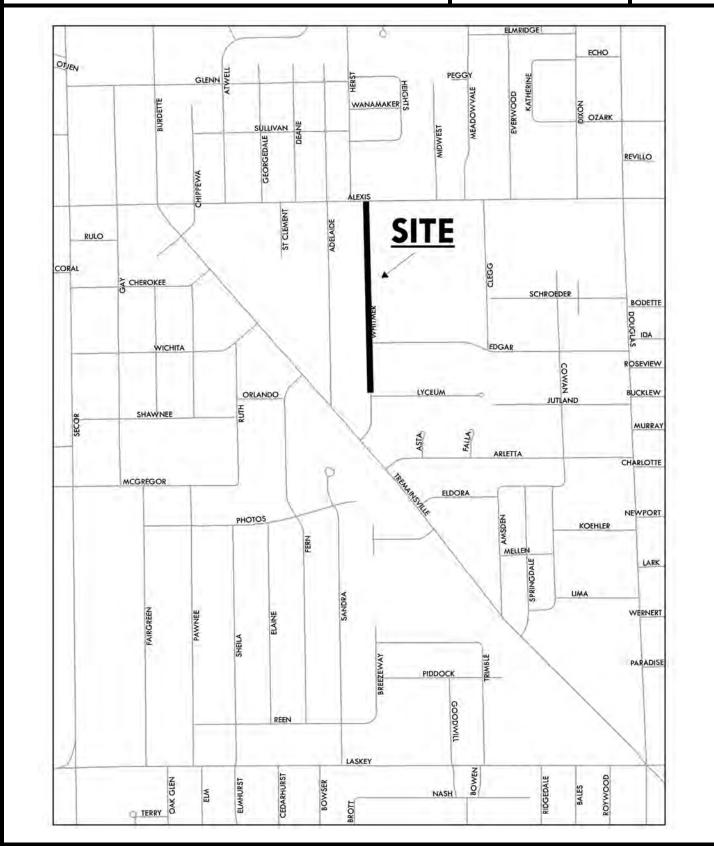






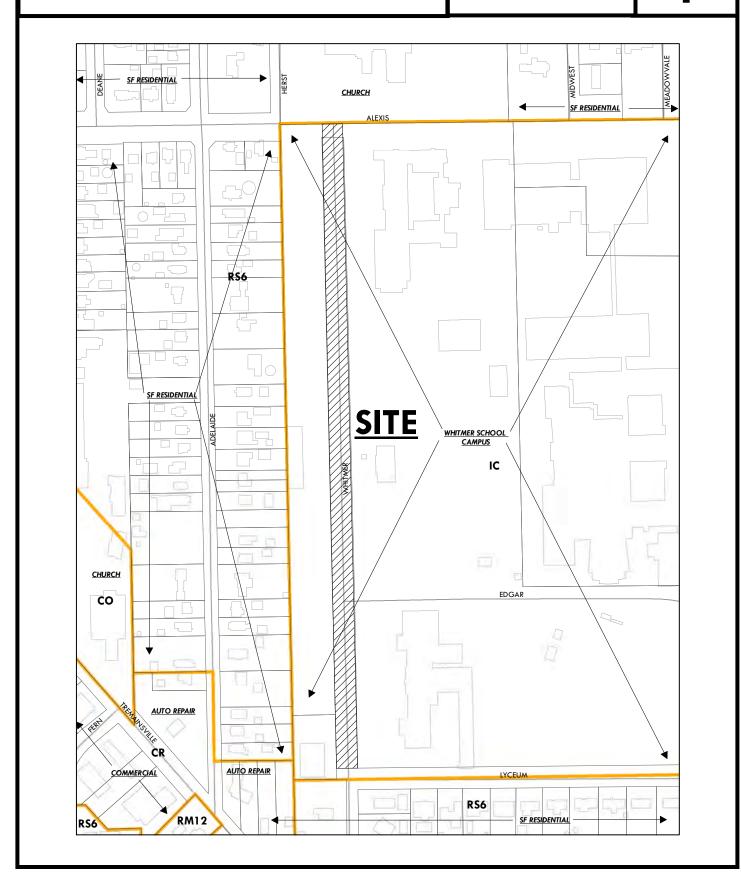
V-58-25

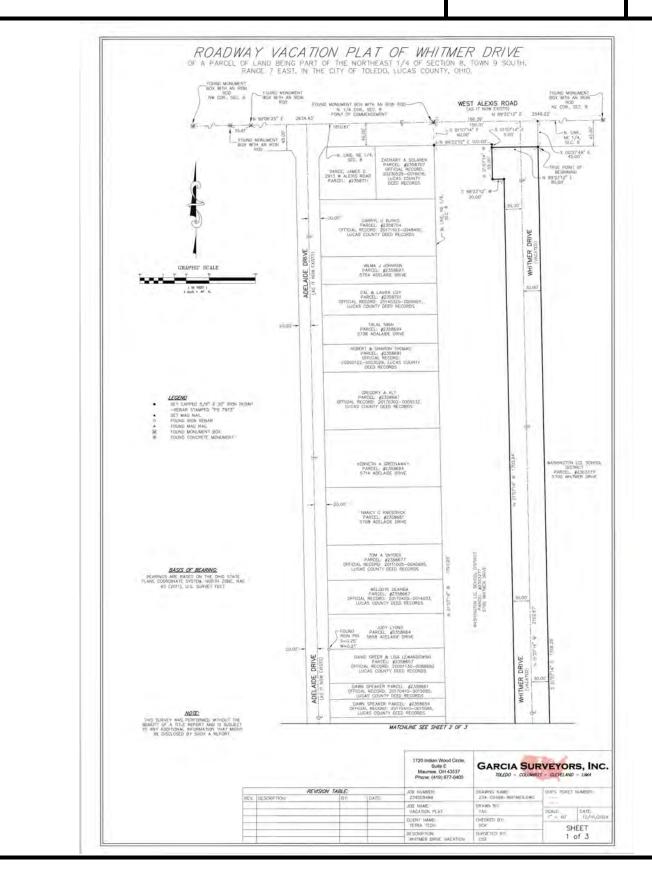




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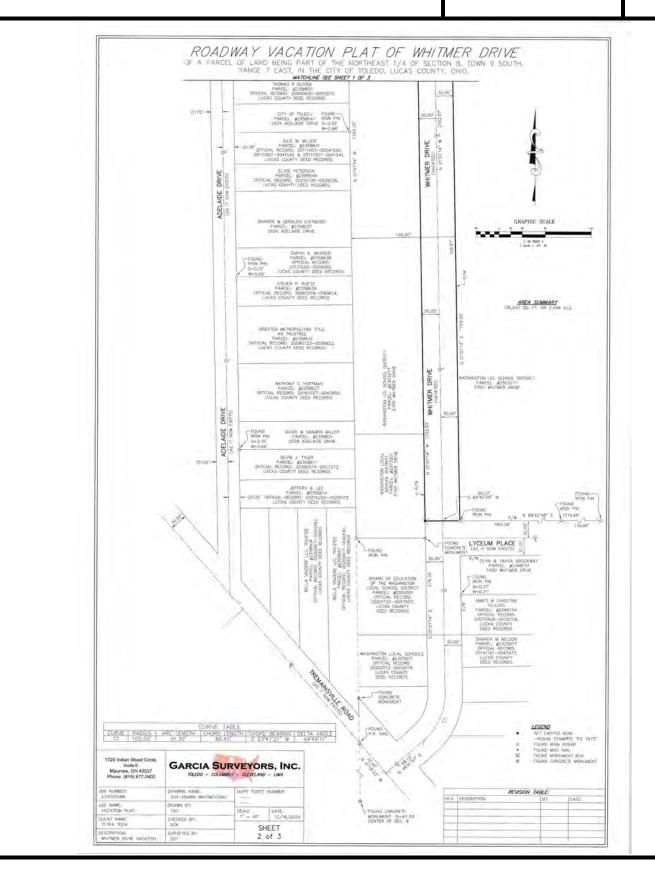




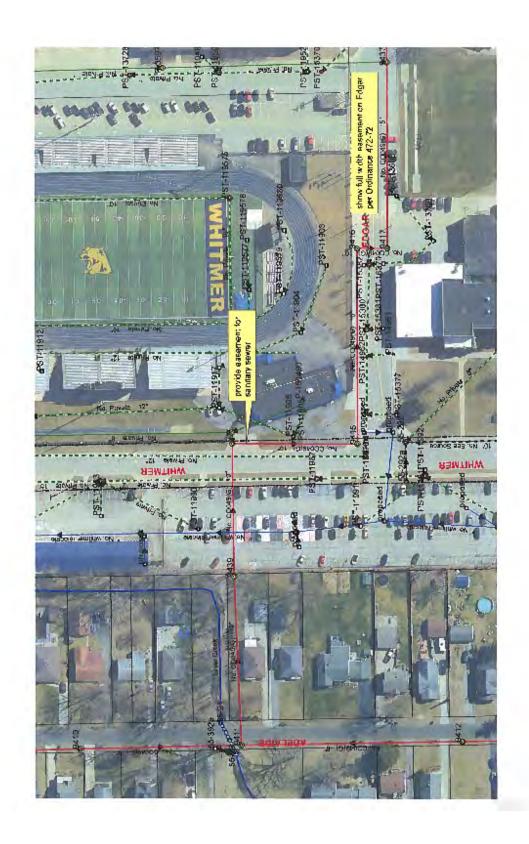
#### **VACATION PLAT**

V-58-25



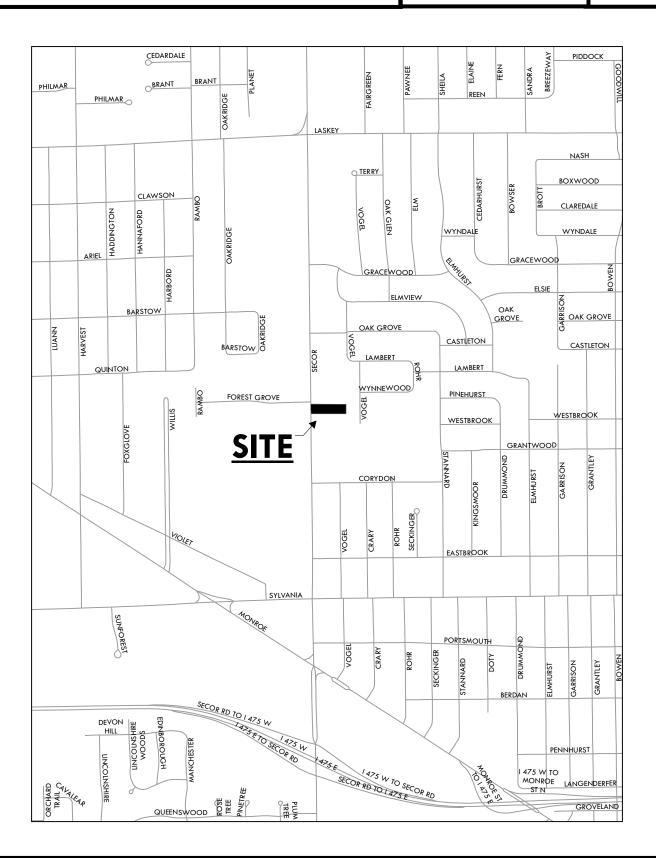


**Exhibit "A"**Division of Engineering Services Map



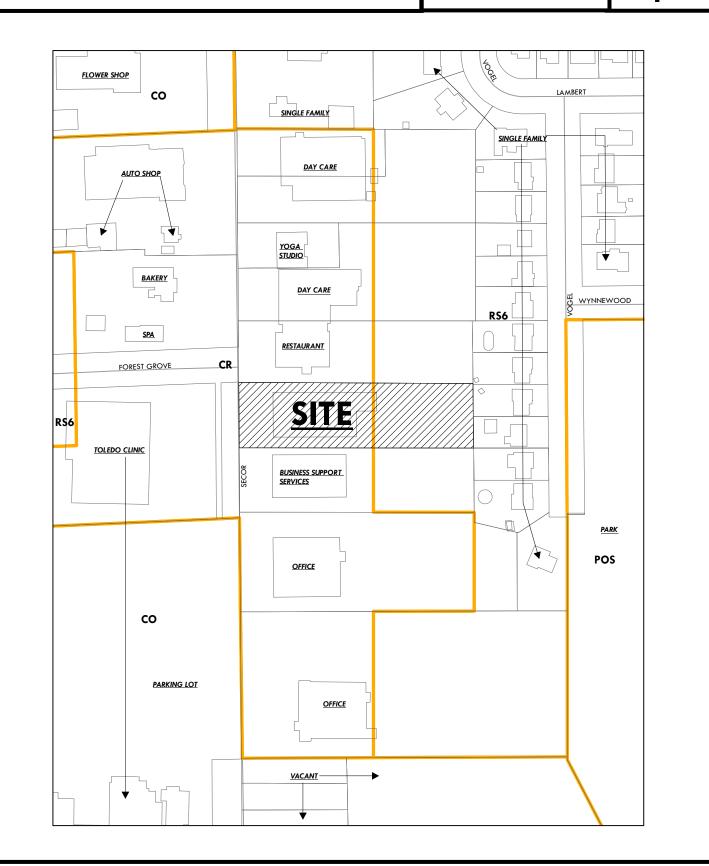
**Z25-0008** ID 49





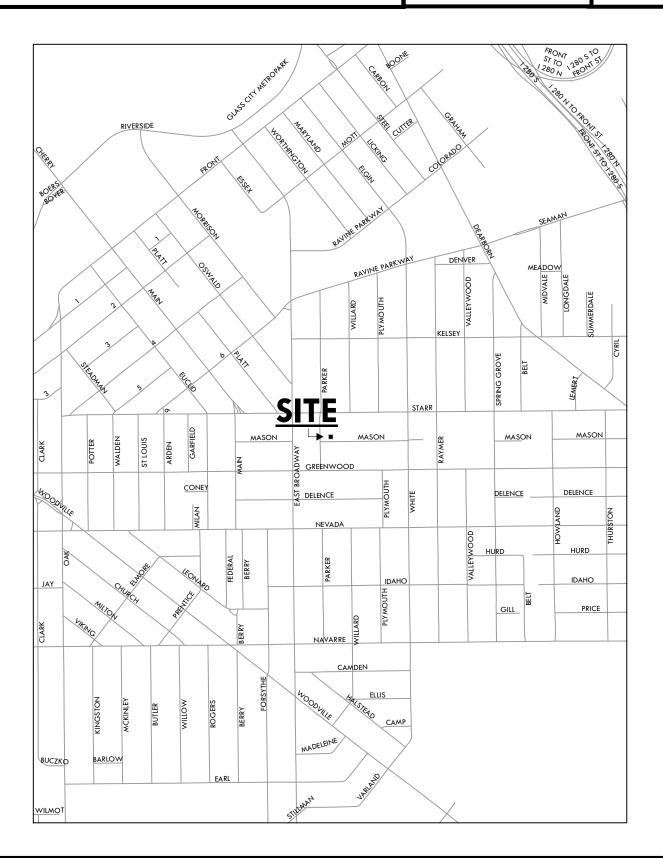
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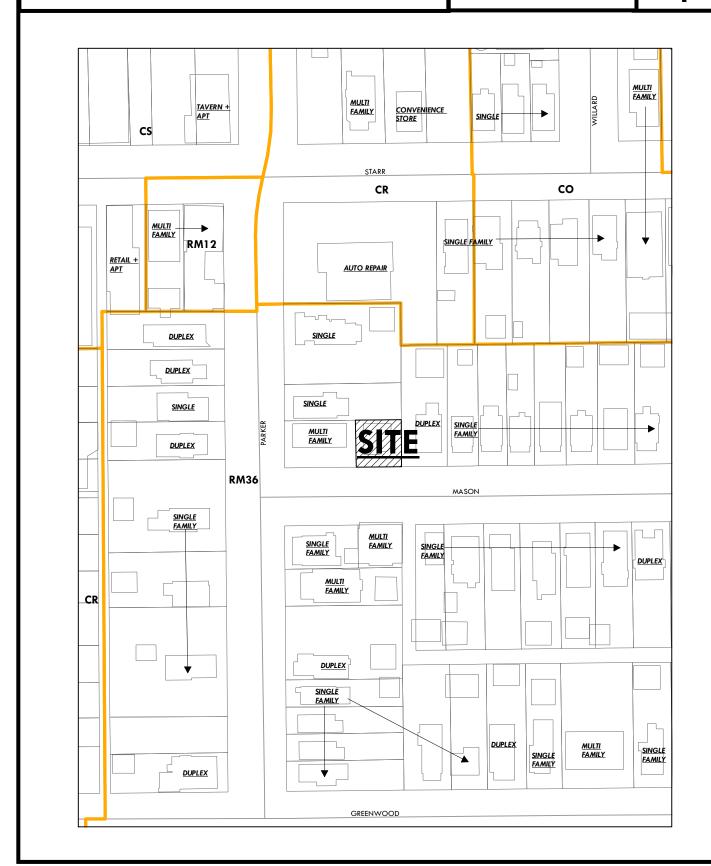


SUP25-0009 ID 28





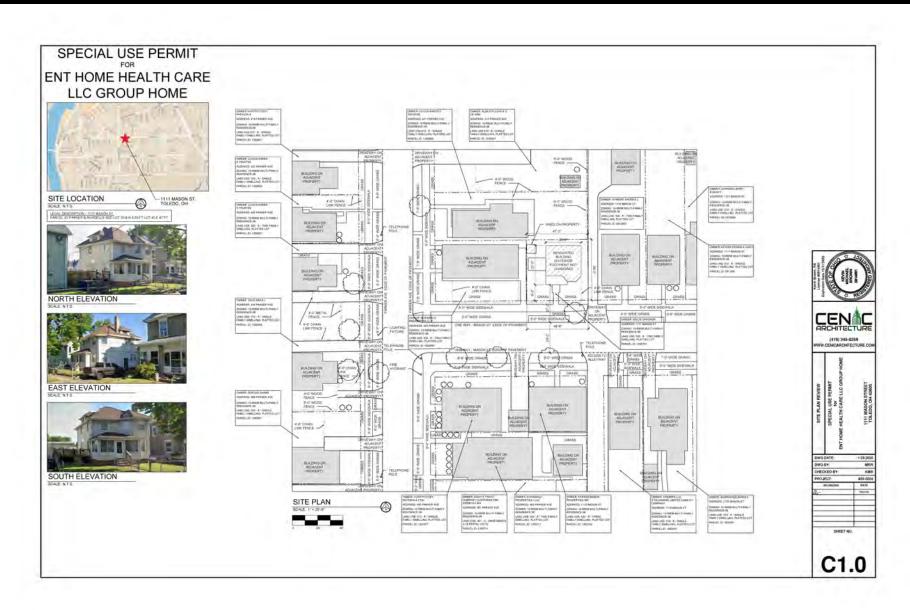
SUP25-0009 ID 28 N †



#### **SITE PLAN**

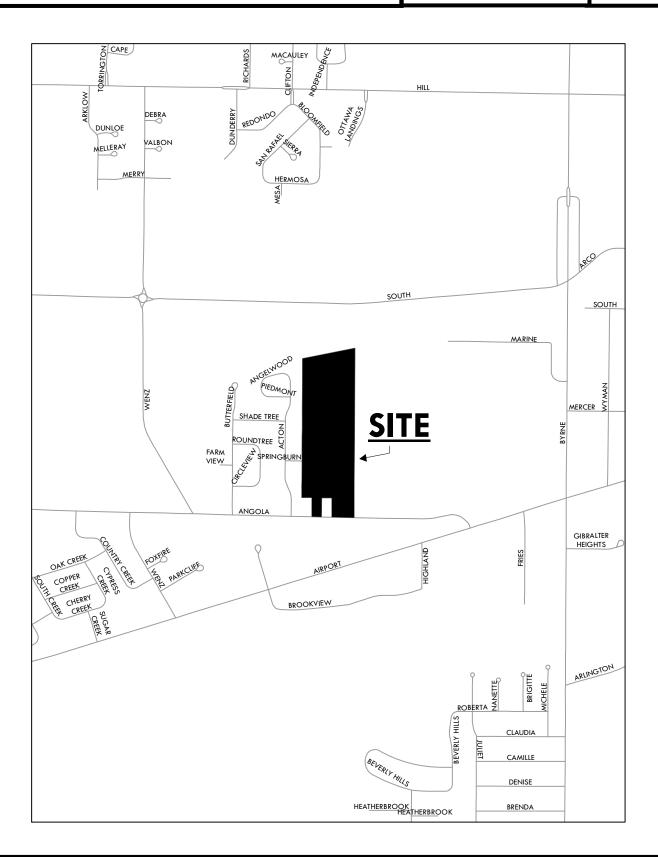
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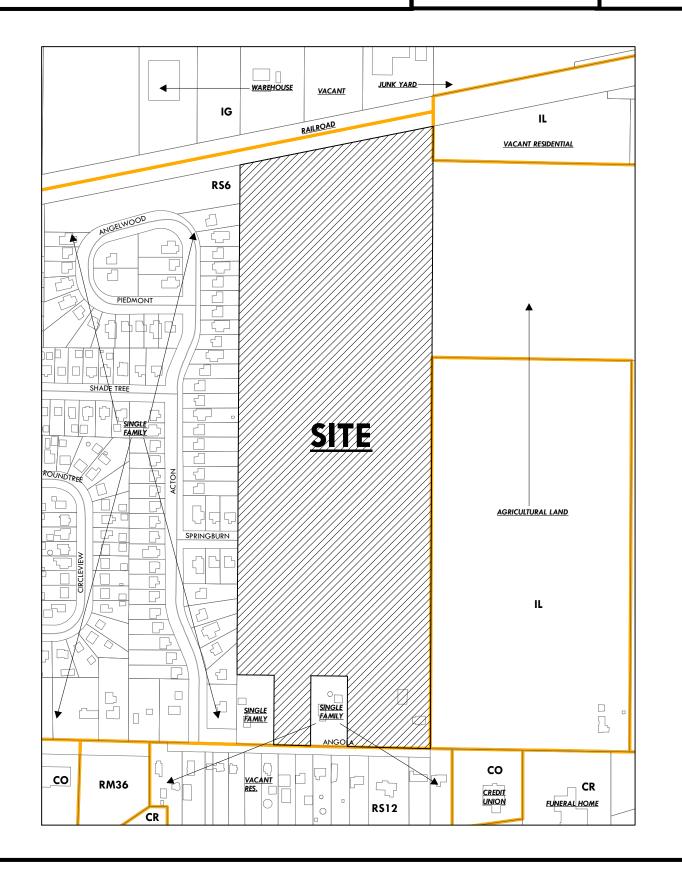
**Z25-0001** ID 84





**Z25-0001** ID 84

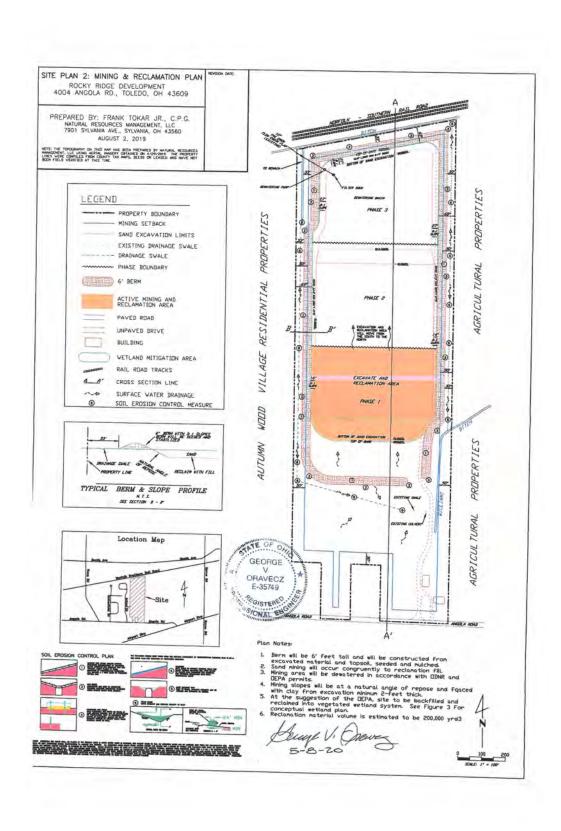
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#### SITE PLAN

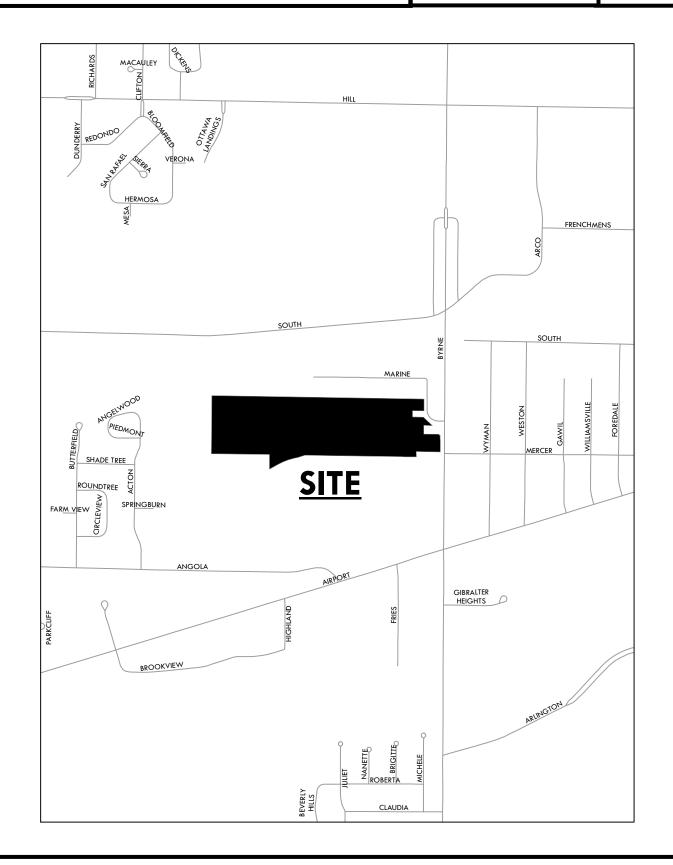
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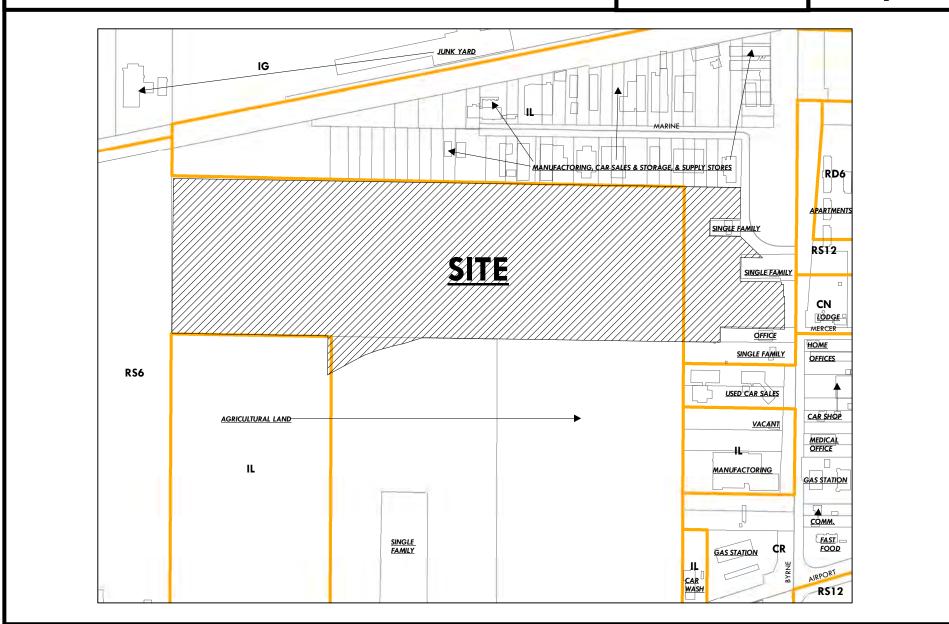
**Z25-0002** ID 84





**Z25-0002** ID 84

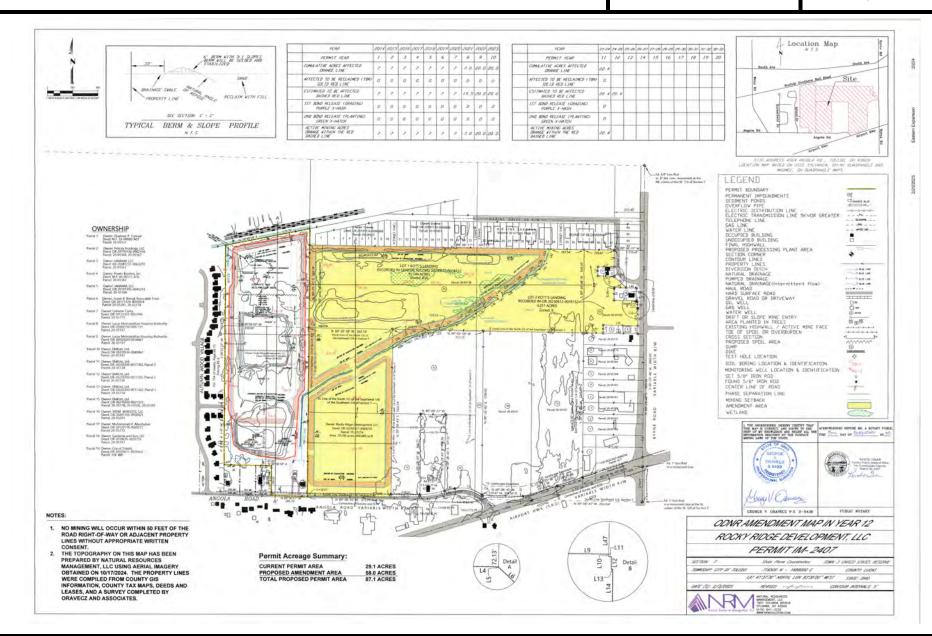




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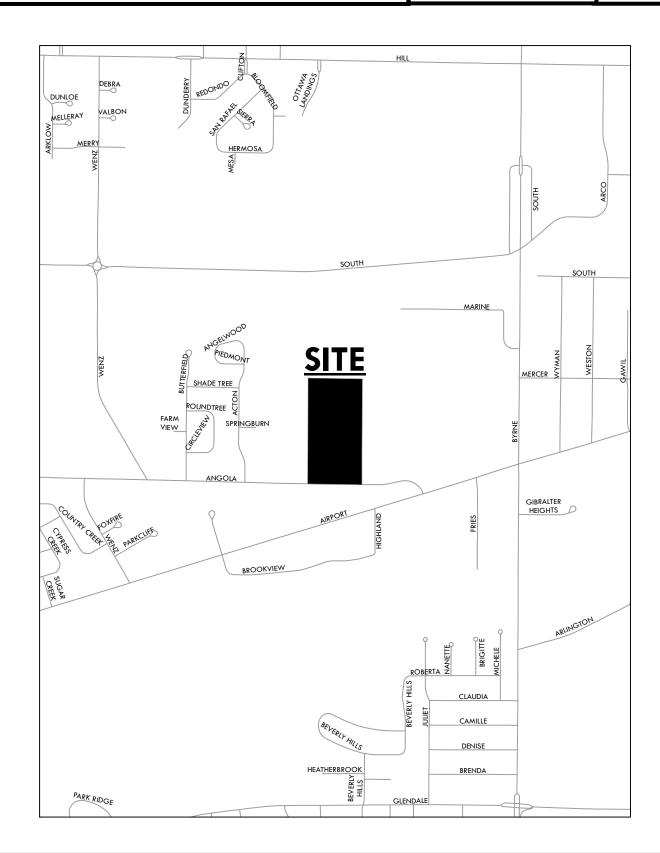
**Z25-0002** ID 84





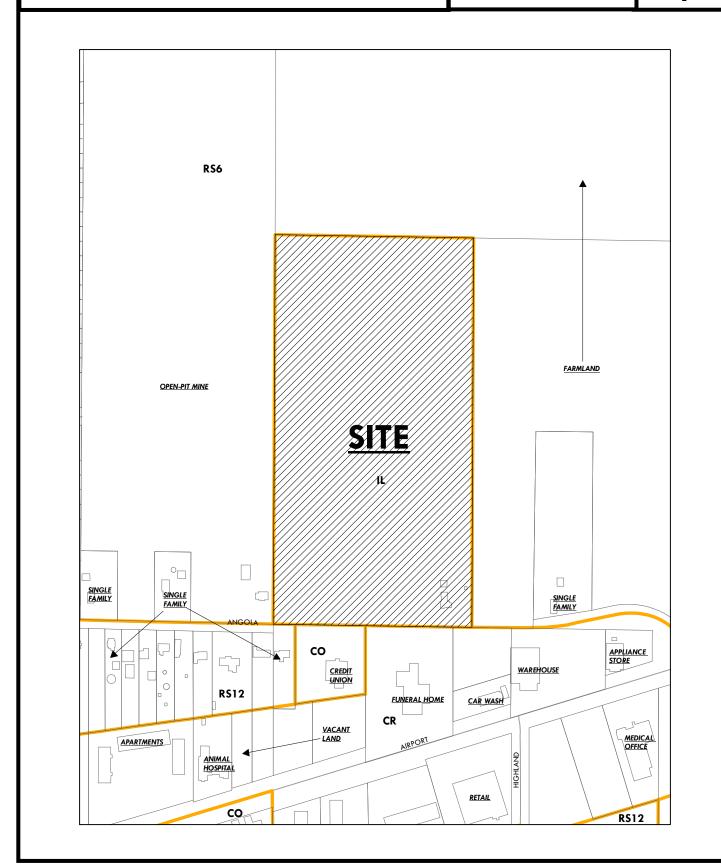
**Z25-0007** ID 84





**Z25-0007** ID 84

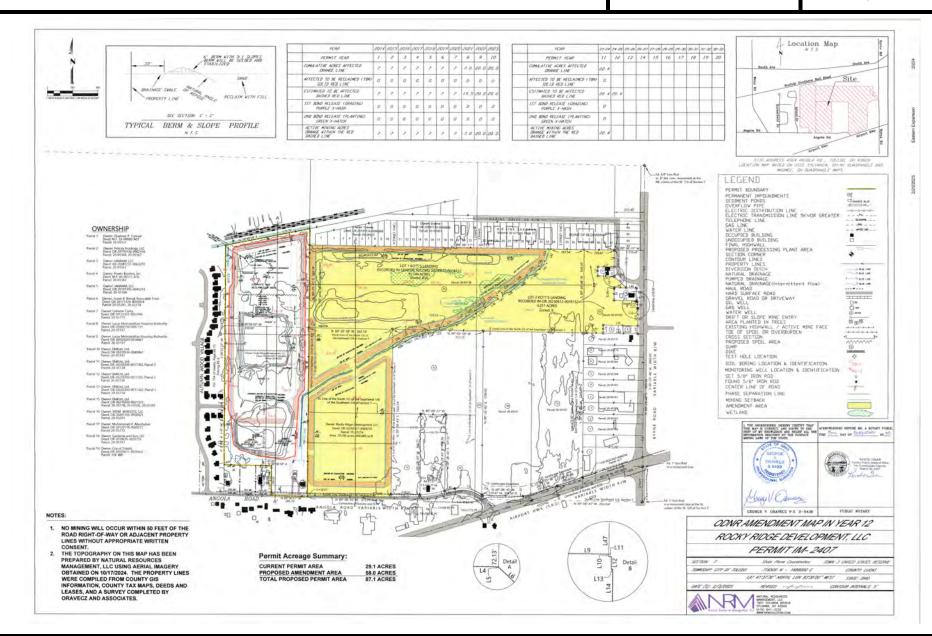
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#### **SITE PLAN**

**Z25-0007** ID 84







## Proposed Zoning Change

4004 Angola, 3920 Angola, & 0 Byrne RD.

Presentation to Toledo City Council Zoning & Planning Committee 5/14/25



### **PURPOSE**

Item #Z25-0001 - requesting a zoning change from RS6 to IG at 4004 Angola Rd. (30 acres - active site)





Item #Z25-0002 - requesting a zoning change from RS6 and IL to IG (3 parcels) – 0 Byrne Rd. (38 acres)





# Item #Z25-0007 – requesting a zoning change from IL to IG at 3920 Angola Rd.(20 acres)







# **PROJECT**

## PROJECT OVERVIEW



**Mission:** RRD's goal is to assist the City of Toledo, and its regional partners, with providing high-quality, safe and economical drinking water for its consumers through the beneficial reuse of drinking water treatment material (DWTM) from the Collins Park Drinking Water Treatment Plant.

Land Use Plan: Sand and clay will be removed and replaced with DWTM, which is, in the simplest terms, calcium-rich clay. The excavated sand and clay will then be beneficially reused in local construction projects.

**End Goal:** Complete project activities in phases and restore the site to a beautiful, publicly-accessible wetland/parkland over a ten-year period.

## PROJECT BENEFITS



#### **Economic Impact**

- □ The City of Toledo currently contracts with RRD for the 100% beneficial reuse of DWTM through the end of 2025 with three, one-year renewal options
- The expansion of project will provide the City with a sustainable reuse of DWTM, resulting in cost savings for Toledo and the Regional Water Commission for years to come
- Economic growth through a \$2.5 million new construction project bringing 25 new jobs to the historic Birmingham Neighborhood
- Potential for revenue share back to Toledo on the sale of waste-to-value products upon development

#### **Environmental Impact**

- Sustainable DWTM reuse methodology endorsed by OEPA and ODNR
- Creation of a bio-diversity enhanced wetland/parkland



# **COMMUNITY INPUT**

## **COMMUNITY MEETING**



A community meeting was held 2/24/25 at the American Legion Post on Byrne Rd., to gather community input on the proposed RRD rezoning application.

- 20 people total in attendance
  - > 5 residential neighbors
  - > 7 representatives from Marine Dr. businesses
  - 3 City of Toledo employees
  - > 5 RRD employees



The community meeting produced three specific concerns and they are:

- 1.DWTM Composition/Impact on Groundwater
- 2. Dust/Air Quality
- 3. Truck Traffic



#### **DWTM Composition & Safety**

#### **DWTM Facts**

- Collins Park Water Treatment Plant uses lime as a softening agent and coagulant for source water that settles out during the filtration and sedimentation phase
- > This sediment becomes calcium-rich clay, referred to as DWTM
- Four agencies oversee the quality and safety of the material, and they are:
  - Ohio Department of Natural Resources
  - Ohio EPA
  - Ohio Department of Agriculture
  - City of Toledo DPU
- The material is tested annually and consistently falls below all maximum contamination levels and meets all regulatory standards



#### **DWTM Composition & Safety**

"Not only are drinking water treatment residuals harmless, but they have also been used for over 30 years for the purpose of cleaning up contaminated soils. Contaminated soil (with heavy metals) from superfund sites are often treated with drinking water treatment residuals to reduce the metals toxicity. They are also used to absorb and filter excess phosphorus in the environment that causes algal blooms in Lake Erie. I can provide hundreds of peer reviewed journal articles on such beneficial re-use of drinking water treatment residuals, especially used in the construction of wetlands for filtering water."

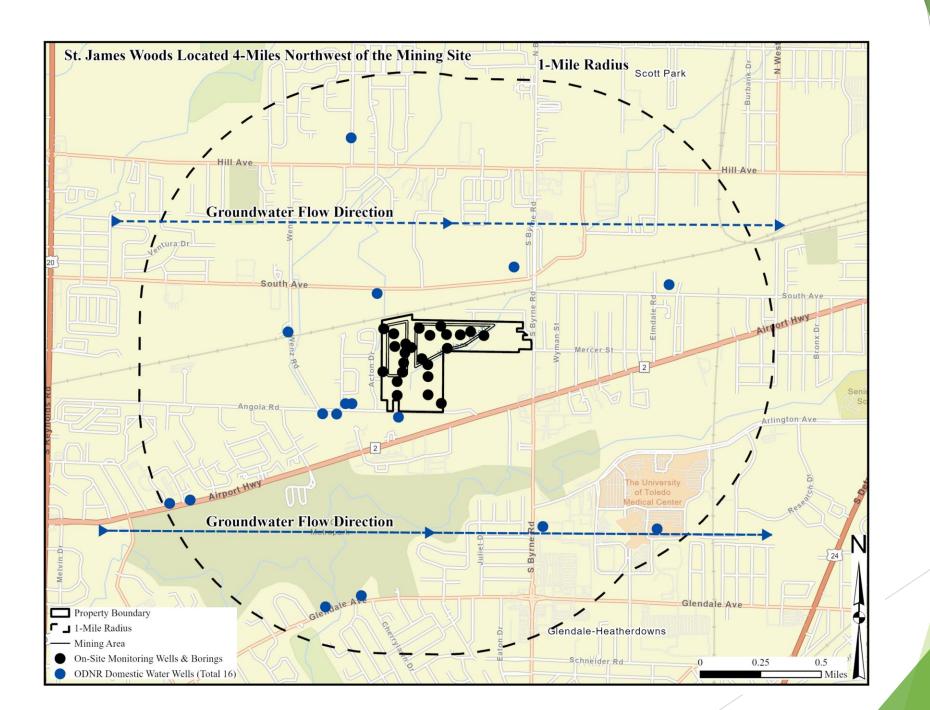
Dr. Chad Penn

Adjunct Professor of Agronomy: Purdue University

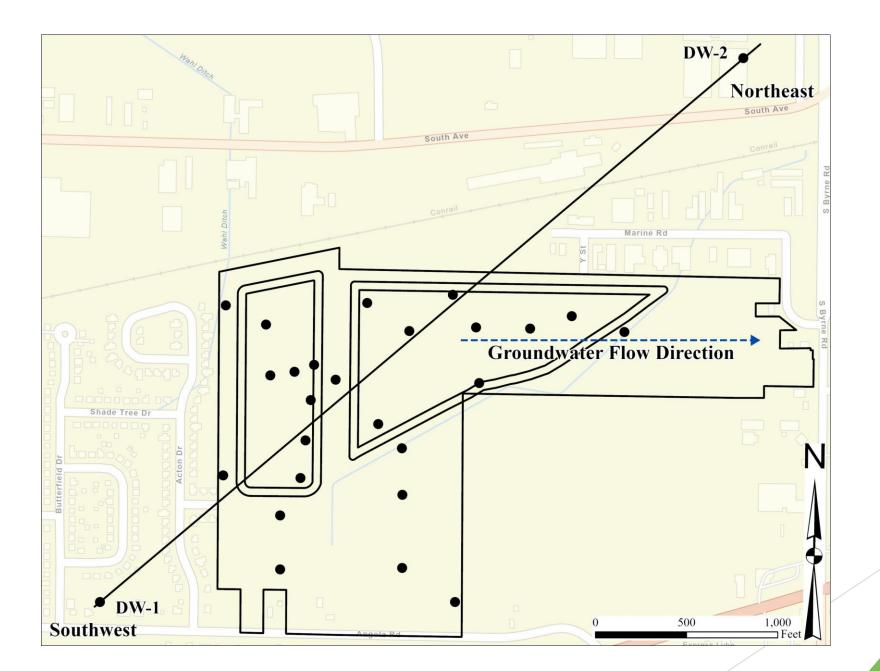


#### **Groundwater Quality**

- Potential for material to impact groundwater aquifer beneath excavation site and area wells
  - Excavation limited to 20-25 feet with 80-foot clay barrier below the bottom of the excavation
  - Aquifer lies within limestone bedrock protected by an 80-foot clay barrier
  - Limited number of groundwater wells in the immediate vicinity of the site



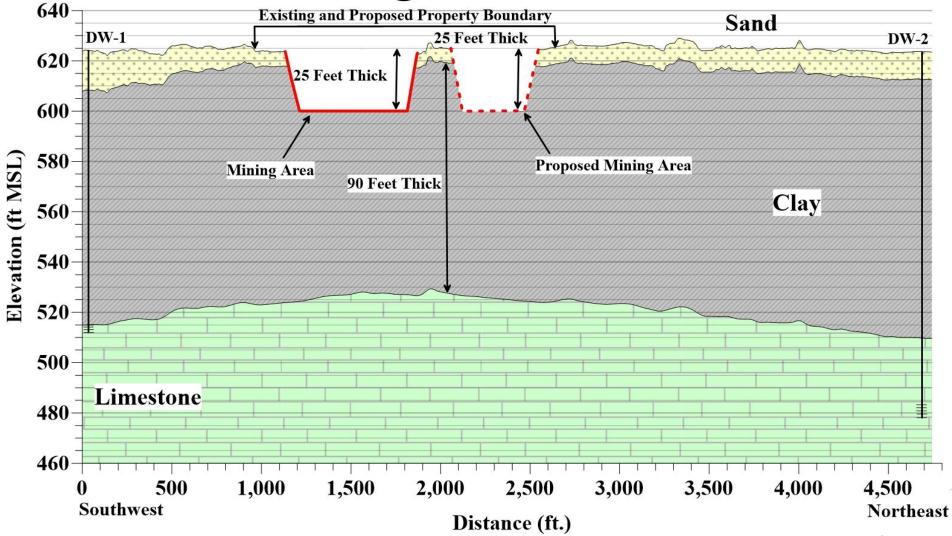






**Geologic Cross-Section** 







#### **Dust/Air Quality**

- Community concerned about dust/air quality around site
- □ RRD has implemented a Five-Point Dust Mitigation Plan
  - Periodic air quality testing program
  - 2. Road spray treatment controls fugitive dust with an environmentallyfriendly synthetic polymer spray treatment
  - 3. Concrete drive approach at the Angola Rd. entrance to control dust on Angola Rd.
  - 4. Track-out mats at the Angola Rd. entrance and Byrne Rd. exit to ensure wheel debris stays on site
  - RRD has agreed to implement conservation easements onsite -
    - ✓ 100' west easement and 200' north easement with tree screening

# **Five-Point Dust Mitigation Program**



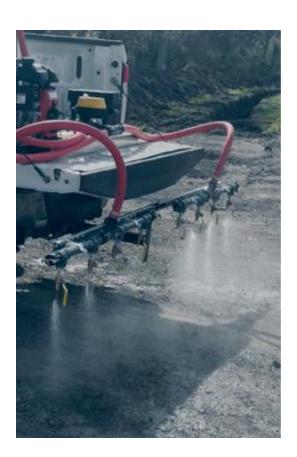


NOTE: DRAWING IS FOR CONCEPTUAL USE ONLY, NOT FOR CONSTRUCTION,



# **Five-Point Dust Mitigation Program**



















#### **Truck Traffic**

- □ Daily truck traffic approximately 8 loads per day (1/hr.), for 10 months of the year. Increased traffic of approximately 40 loads per day (5/hr.), during July and August, when excavated dirt is moved off-site.
- □ June 2024, caused 3 of the 4 City Works documented complaints since 2020 due to RRD trucking 50,000 tons of dirt to the City of Toledo Demolition Program free of charge.
- New traffic pattern in and out of site will recognize weather conditions and adjust routes to decrease dirt tracking on Angola Rd. and Byrne Rd.

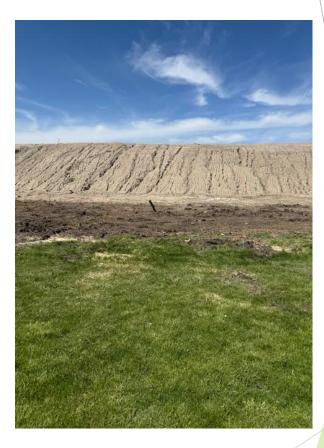
#### 4034 Angola Rd. - Owner Concerns

- RRD followed up with the family after the meeting, and has had numerous conversations along with a visit to their home.
- RRD has agreed to the perform following work at the 4034 Angola Rd to mitigate dust:
  - RRD has agreed to remove a dead tree, that is a nuisance Dead tree removed DONE!
  - RRD has agreed to gift a portion of its property to the west, to provide additional mitigation and to give them more recreational area and add value to their property. Agreement signed and property will transfer once the split gets approved by Plan Commission.
  - RRD has agreed to pipe surface water to the ditch to relieve excess water that the owner has experienced in their backyard Pipe installed Done!
  - RRD has agreed to relocate the excavated dirt behind their house to further reduce fugitive dust - Dirt will be moved off-site once it clears soil testing for construction project

# 4034 Angola Rd.









# PLAN COMMISSION INPUT

## PLAN COMMISSION INPUT



#### **Current Zoning Does not Allow Mining Operations**

- Per City of Toledo code mining is the excavation & removal of sand/clay/minerals along with the act of removing the material from the site
- Primary reason for asking for zoning change
- Excavation phase is out of zoning compliance end use meets the needs of the community

# What is the guarantee that the property won't be sold with the IG zoning once project is complete?

- RRD has agreed to deed-restrict the property so that it can only be used for green space
- City of Toledo Purchase Option w/endowment ensuring property becomes public space

#### Land-Use Alignment & Zoning Needs

- Members of the Toledo Plan Commission staff noted that the requested zoning change does not align with the area that the project is being built
  - 4004 Angola is recommended for parkland/wetland in the Forward Toledo plan, while 3920 Angola and 0 Byrne Rd. are both recommended for light industrial development
  - All three of the proposed land uses recommended by Forward Toledo are possible with this project

## **ALIGNMENT WITH FORWARD TOLEDO PLAN**



#### Environmental Sustainability

- Conversion to wetlands aligns with "Sustain" theme which emphasizes:
  - ✓ Preserving open space
  - Protecting Natural Environments
  - Environmental Sustainability

#### Public Access & Recreation

- Creation of a publicly accessible wetland aligns with Forward Toledo's "Play" theme which emphasizes:
  - ✓ Increasing park access
  - Creating recreational opportunities
  - Supporting public green spaces

#### Public-Private Partnership

- RRD's proposed collaboration with the City of Toledo is consistent with Forward Toledo's implementation strategies:
  - ✓ Transfer of property ownership
  - Creation of endowment for development
  - Deed restriction ensuring continued public/open space use

#### Long-Term Community Benefit

- The proposed use aligns with the expanding community amenities and environmental stewardship goals:
  - Enhanced biodiversity
  - √ Stormwater management
  - ✓ Public green space

## ALIGNMENT WITH C.O.T. STRATEGIC PRIORITIES

#### Environmental Priority

- Conversion to wetlands supports Toledo's goal to "promote conservation of natural resources" and "implement sustainable practices".
- DWTM reuse program aligns with "environmental sustainability"
- Project supports Toledo's stormwater management objective.

#### Quality Investment Priority

- The plan aligns with the objective to "develop & sustain infrastructure including parks and green spaces".
- The project supports "sustainable community development" through its brownfield redevelopment on Consaul Street.
- > The creation of 25 new jobs supports economic development goals.

#### Basic Services Priority

- The DWTM reuse program supports the city's objective to "provide quality city services such as... waste management services that encourage reuse".
- The cost reduction for water treatment material disposal aligns with "efficient use of tax-payer dollars".
- The project demonstrates "partnerships and innovation" in service delivery.

#### Customer Service Priority

- RRD has shown responsiveness to community concerns through:
  - ✓ Holding community meetings
  - Developing specific solutions for dust/air quality concerns
  - Creating conservation easements
  - Establishing clear timelines and communication channels





# **END USE OF SITE**





# **INVESTING IN TOLEDO**

## RRD TOLEDO INVESTMENT



#### RRD is Committed to Toledo!

- Proposed project will generate direct and indirect prevailing wage employment opportunities for Toledo
- Creates long-term cost savings for the region, leading to investment in more important needs of the regional water system
- □ Cleanup and redevelopment of a brownfield site on Consaul St. that has been an eyesore to the community for years
- □ After the remediation and construction, RRD will move its headquarters and a truck repair facility to the historic Birmingham neighborhood in east Toledo bringing up to 25 new jobs to Toledo. Construction to begin June 2025
- Phase II of Consaul Project would see a DWTM pelletizer (patent pending) being constructed, potentially adding more jobs to the community by 2029

## PROJECT COMPLETION DATES





## **SUMMARY**



- □ RRD has addressed all community concerns related to this project:
  - ✓ Factual information provided on the composition & safety of DWTM
  - Scientific evidence of how DWTM will not harm the regional aquifer
  - ✓ Five-Point Dust Mitigation Plan
  - ✓ Strategically-planned trucking routes to minimize Angola Rd. traffic
- RRD has addressed all Toledo City Plan Commission concerns related to this project:
  - End-use of project aligns with Forward Toledo Plan
  - Deed restriction and gifting of property to Toledo ensures future parkland/wetland use
  - ✓ RRD is seeking the requested zoning changes to comply with Toledo zoning codes.
- RRD is Committed to Toledo!



# Thank you

DO YOU HAVE ANY QUESTIONS

#### Exhibit "A"

#### **Canadates for Local Landmark Designation**



#### **1307 BROADWAY**

Year Built: 1888Condition: Good

Architect: Norval BaconUse: Religious Assembly



#### **1411 BROADWAY**

Year Built: 1921Condition: Good

Architect: Spier & GehrkeUse: Religious Assembly



#### **1630 BROADWAY**

Year Built: 1928
Condition: Fair

Architect: Langdon & HohlyUse: Religious Assembly



#### **902 BROADWAY**

Year Built: 1920Condition: FairUse: Residential



#### **2125 ARLINGTON**

Year Built: 1921Condition: GoodUse: Residential



#### **439 EASTERN**

Year Built: 1892Condition: Good

Architect: Edward FallisUse: Religious Assembly



#### **1719 BLUFF**

Year Built: 1925Condition: Good

• Architect: Horace W. Wachter / C.C.

Britsch

• Use: Religious Assembly



#### **2014 CONSAUL**

Year Built: 1958
Condition: Good
Use: Charter School



#### 1119 BANCROFT

Year Built: 1905Condition: GoodArchitect: John ComesUse: Religious Assembly



#### **1664 BANCROFT**

Year Built: 1926

Condition: Below AverageArchitect: Wilbur R. HeubyUse: Religious Assembly



#### **509 OSWALD**

Year Built: 1900Condition: Fair

• Use: Vacant Religious Assembly



#### **601 JUNCTION**

Year Built: 1890Condition: Fair

• Use: Religious Assembly



#### **1880 GENESSE**

Year Built: 1949
Condition: Good

• Architect: Joseph C. Huber & John T.

Comet

Use: Religious Assembly



#### **2565 YORK**

Year Built: 1958Condition: Good



#### **2411 SEAMAN**

Year Built: 1918Condition: FairUse: Nursing Home



#### **2471 SEAMAN**

Year Built: 1928
Condition: Good

Use: Religious Assembly



#### **617 NEVADA**

Year Built: 1892 Condition: Good

Use: Religious Assembly



#### **1430 IDAHO**

Year Built: 1957Condition: FairUse: Charter School



#### **652 HAMILTON**

Year Built: 1870Condition: Poor



#### **2916 LAGRANGE**

Year Built: 1887Condition: Fair

Use: Religious Assembly



#### **550 CLARK**

Year Built: 1900Condition: Fair

Use: Religious Assembly



#### 749 NORWOOD

Year Built: 1900

Condition: Below AverageUse: Religious Assembly



#### **420 SANDUSKY**

Year Built: 1897Condition: Good

Use: Religious Assembly



#### **2017 LAWRENCE**

Year Built: 1923Condition: Good



#### **701 CENTRAL**

Year Built: 1912Condition: Fair

• Use: Religious Assembly



#### **3887 MARTHA**

Year Built: 1910
Condition: Good

Use: Religious Assembly



#### **3887 MARTHA**

Year Built: 1910?
Condition: Good
Use: Charter School



# INVERNESS CLUB CLUBHOUSE

Year Built: 1918
Condition: Excellent
Architect: The DeVore Co
Use: Golf Couse Clubhouse



#### **TOLEDO CC CLUBHOUSE**

Year Built: 1897Condition: Good

Architect: Mills & WachterUse: Golf Couse Clubhouse



#### 315 Galena

Year Built: 1916Condition: Fair

• Use: Religious Assembly



#### 1638 Broadway

Year Built: 1917
Condition: Good
Use: Office



#### 3613 Monroe

Year Built: 1925
Condition: Good

Use: Religious Assembly



#### 508 N Hawley

Year Built: 1895Condition: GoodUse: Office



#### **1853 South**

Year Built: 1949Condition: Good



#### 2024 Cherry

Year Built: 1915Condition: FairUse: Medical



#### 1910 Cherry

Year Built: 1910Condition: FairUse: Office



#### 725 Navarre

Year Built: 1924
Condition: Good

Use: Religious Assembly



#### 649 Elmore

Year Built: 1917Condition: Good

Use: Religious Assembly



#### 1450 HARVARD

Year Built: 1921Condition: Good

Architect: Harry WachterUse: Religious Assembly

Significant List Entire City (Overlays and Non Overlays)

Exhibit "B"

|                        | 1                              |
|------------------------|--------------------------------|
| 705 LODGE AVE          | 1101 N DETROIT AVE             |
| 527 SEGUR AVE          | 573 NEBRASKA AVE               |
| 711 EUCLID AVE         | 2770 W CENTRAL AVE             |
| 1946 BAKEWELL ST       | 3754 WOODLEY RD                |
| 3233 PIERO AVE         | 708 S ERIE ST                  |
| 1848 N SUPERIOR ST     | 418 FRANK ST                   |
| 4225 SYLVANIA AVE      | 954 BELMONT AVE                |
| 831 YONDOTA ST         | 1502 N DETROIT AVE             |
| 2905 N DETROIT AVE     | 430 N ERIE ST                  |
| 2108 COLLINGWOOD BLVD  | 3114 S BYRNE RD                |
| 1745 PARKSIDE BLVD     | 701 W CENTRAL AVE              |
| 2281 PUTNAM ST         | 316 ADAMS ST                   |
| 910 WOODVILLE RD       | 1302 N HURON ST                |
| 4839 DOUGLAS RD        | 2146 N 12TH ST                 |
| 811 E BROADWAY ST      | 1131 CLARK ST                  |
| 1311 MOORE ST          | 2327 COLLINGWOOD BLVD          |
| 725 NAVARRE AVE        | 2345 COLLINGWOOD BLVD          |
| 2009 ASHLAND AVE       | 2705 MONROE ST                 |
| 2910 AUBURN AVE        | 2204 COLLINGWOOD BLVD          |
| 915 N REYNOLDS RD      | 902 BROADWAY                   |
| 611 WOODVILLE RD       | 1411 BROADWAY                  |
| 2440 SOUTH AVE         | 1630 BROADWAY                  |
| 1010 W BANCROFT ST     | 3120 BYRNE                     |
| 3016 COLLINGWOOD BLVD  | 2125 ARLINGTON                 |
| 2315 COLLINGWOOD BLVD  | 1719 BLUFF                     |
| 2461 SEAMAN ST         | 2955 DORR                      |
| 1305 PARKSIDE BLVD     | 601 JUNCTION                   |
| 1612 OTTAWA DR         | 2471 SEAMAN                    |
| 704 BUCKEYE ST         | 310 STEADMAN                   |
| 367 PLYMOUTH ST        | 617 NEVADA                     |
| 1716 GLENWOOD AVE      | 1430 IDAHO                     |
| 1342 W SYLVANIA AVE    | 2565 YORK                      |
| 801 TORONTO AVE        | TOLEDO COUNTRY CLUB CLUB HOUSE |
| 2730 FULTON ST         | INVERNESS CLUB CLUB HOUSE      |
| 2409 PARKSIDE BLVD R   | 439 EASTERN AVE                |
| 802 N SUPERIOR ST      | 1307 BROADWAY ST               |
| 2231 SECOR RD          | 1450 HARVARD BLVD              |
| 1235 OAK ST            | 1119 W BANCROFT ST             |
| 125 E WEBER ST         | 1664 W BANCROFT ST             |
| 130 AVONDALE AVE       | 1880 GENESEE ST                |
| 2043 PARKSIDE BLVD     | 2014 CONSAUL ST                |
| 2255 CENTRAL GROVE AVE | 652 HAMILTON                   |
|                        | -                              |

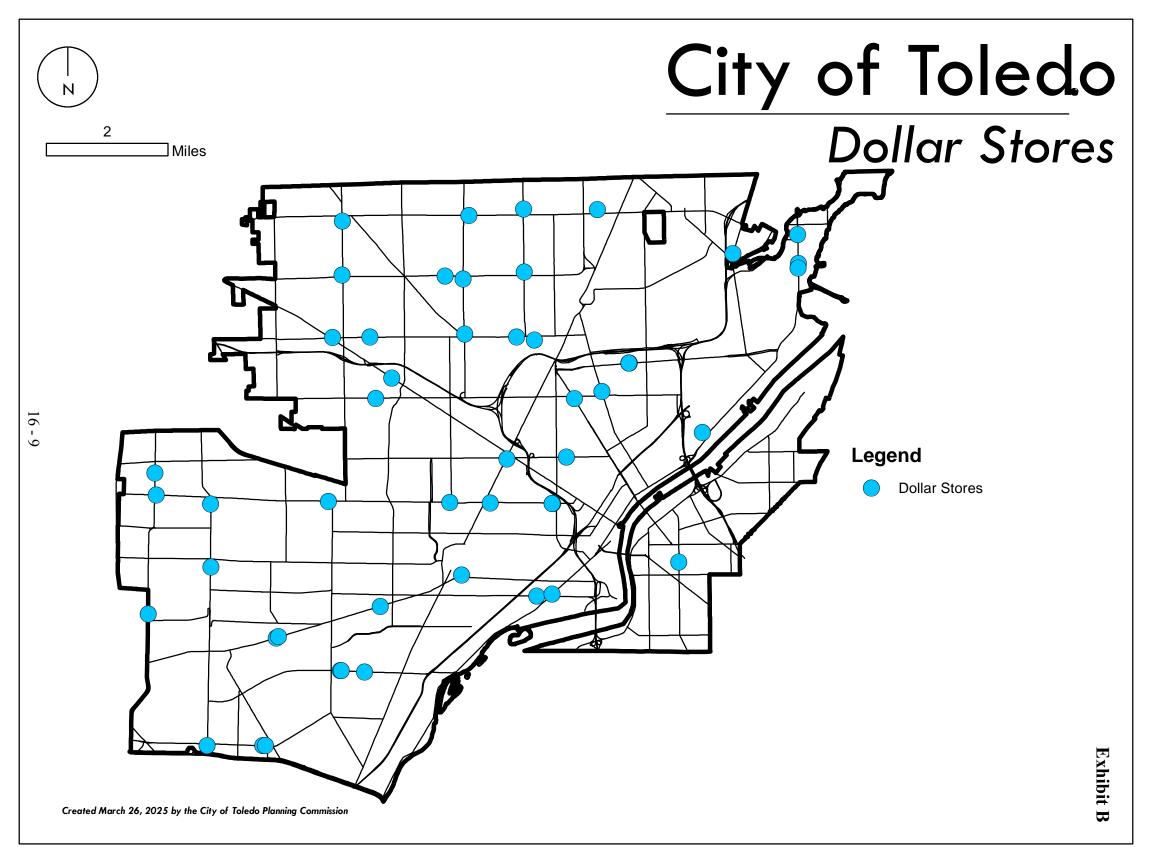
Exhibit "B"

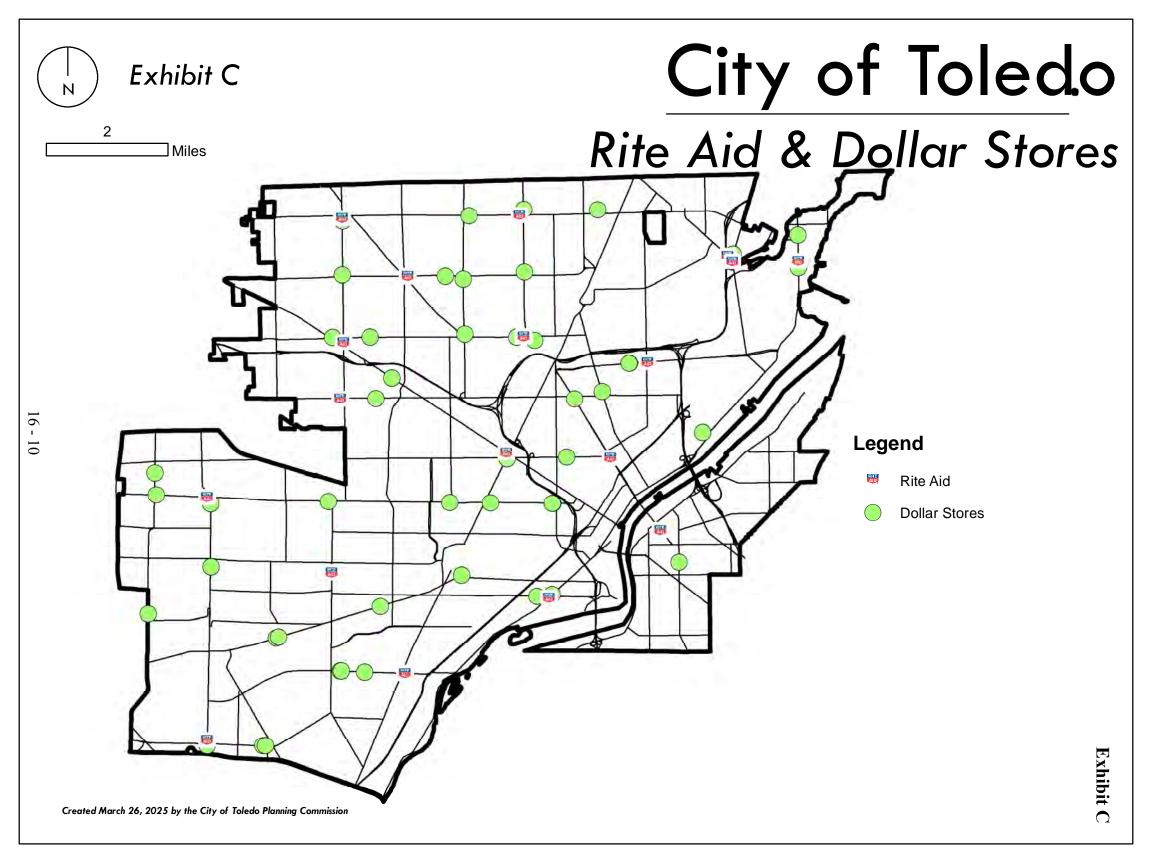
Significant List Entire City (Overlays and Non Overlays)

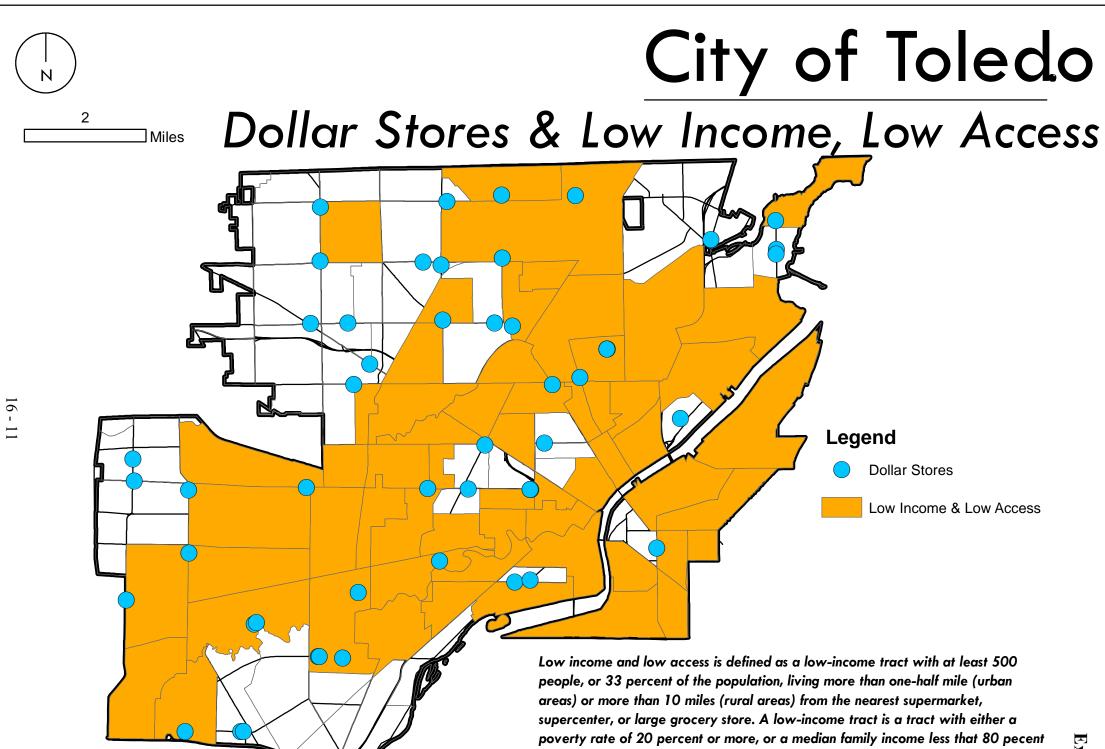
| 420 SANDUSKY ST       | 509 OSWALD       |  |  |  |  |
|-----------------------|------------------|--|--|--|--|
| 4227 BELLEVUE RD      | 2916 LAGRANGE    |  |  |  |  |
| 459 SIXTH ST          | 550 CLARK        |  |  |  |  |
| 509 OSWALD ST         | 749 NORWOOD      |  |  |  |  |
| 628 LOCUST ST         | 1664 BANCROFT    |  |  |  |  |
| 720 S ST CLAIR ST     | 2484 PARKWOOD    |  |  |  |  |
| 235 COURTLAND AVE     | 1203 CRYSTAL     |  |  |  |  |
| 2561 COLLINGWOOD BLVD | 2017 LAWRENCE    |  |  |  |  |
| 435 EASTERN AVE       | 701 CENTRAL      |  |  |  |  |
| 501 CHERRY ST         | 705 LODGE        |  |  |  |  |
| 550 CLARK ST          | 2158 COLLINGWOOD |  |  |  |  |
| 317 GALENA ST         | 3887 MARTHA      |  |  |  |  |
| 3215 DOUGLAS RD       | 3151 SUMMIT      |  |  |  |  |
| 1367 W SYLVANIA AVE   | 2327 COLLINGWOOD |  |  |  |  |
| 628 ELM ST            | 420 SANDUSKY     |  |  |  |  |
|                       | 601 JUNCTION     |  |  |  |  |

12. Study of Limiting Number of Dogs in Residential Zoning. (M-14-24)

The Plan Commission Recommends no change at this time.







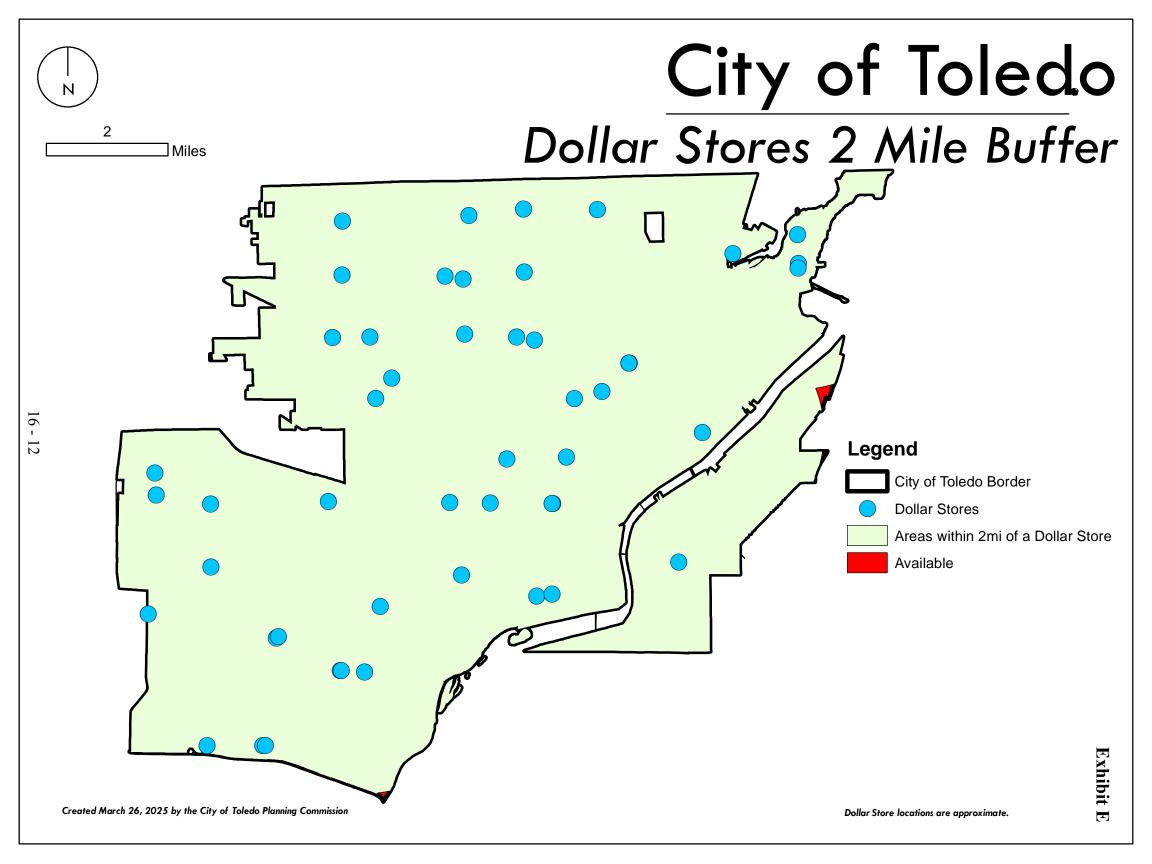
Census Tracts.

Created March 26, 2025 by the City of Toledo Planning Commission

of the state-wide median family income. Alana Rhone, US Department of Agriculture Economic Research Service. Food Access Research Atlas -

Documentation: Updated: 1/5/2025. This data uses 2015 Tiger Shapefiles US

**Exhibit D** 



| 14. | Review | of | outstanding | studies | within | the | Plan | Commission. |
|-----|--------|----|-------------|---------|--------|-----|------|-------------|
|     |        |    |             |         |        |     |      |             |

15. Review of upcoming moratorium expiration dates.