

Criminal Justice Coordinating Council (CJCC)

Overview

Presenters:

Vallie Bowman-English, Chair, CJCC

Judge Tim Kuhlman, Vice Chair, CJCC

Holly Matthews, Executive Director, CJCC

Shane McCracken, Director, NORIS/CJCC

Tom Luettker, Reentry Coordinator, CCJCC

Ann Mintun, Behavioral Health/Criminal Justice Coordinator, CJCC

The logo for the Criminal Justice Coordinating Council (CJCC) features the letters 'CJCC' in a large, bold, dark blue sans-serif font.

CRIMINAL JUSTICE
COORDINATING COUNCIL

What is the Criminal Justice Coordinating Council (CJCC)?

- The CJCC is established as a regional council of government under Chapter 167 of the Ohio Revised Code and a Metropolitan County Criminal Justice Services Agency established under ORC Section 181.54 (subsequently amended to 5502.64).
- **Mission Statement** – To promote and foster cooperation and coordination between separate governmental units and agencies, and to improve the criminal justice system through planning, analysis, technical assistance, training, information management, and such other services as requested by the governmental units served.



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CJCC Board

The CJCC is a thirteen-member board comprised of criminal justice representatives, elected officials and citizen representatives. The Mayor of the City of Toledo and Lucas County Commissioners appoint six members, five of whom are mandatory due to the position they hold. The sixth appointment from each jurisdiction is an appointed citizen. The thirteenth member is appointed by the CJCC and is the chief of a suburban law enforcement agency.

2025 CJCC Board Members

Chairman - Vallie Bowman-English, TMC
Clerk of Court

Vice Chairman - Timothy Kuhlman, Judge

Secretary - Julia R. Bates, Prosecutor

Treasurer – Lisa Sobecki, Commissioner,
Lucas County

Linda Knepp, Judge

John Hobbs III, City Councilman

Wade Kapszukiewicz, Mayor

Sean McNulty, Chief Public Defender

Lindsay Navarre, Judge

Michael Navarre, Sheriff

Randall Parker, Manifested Word Church

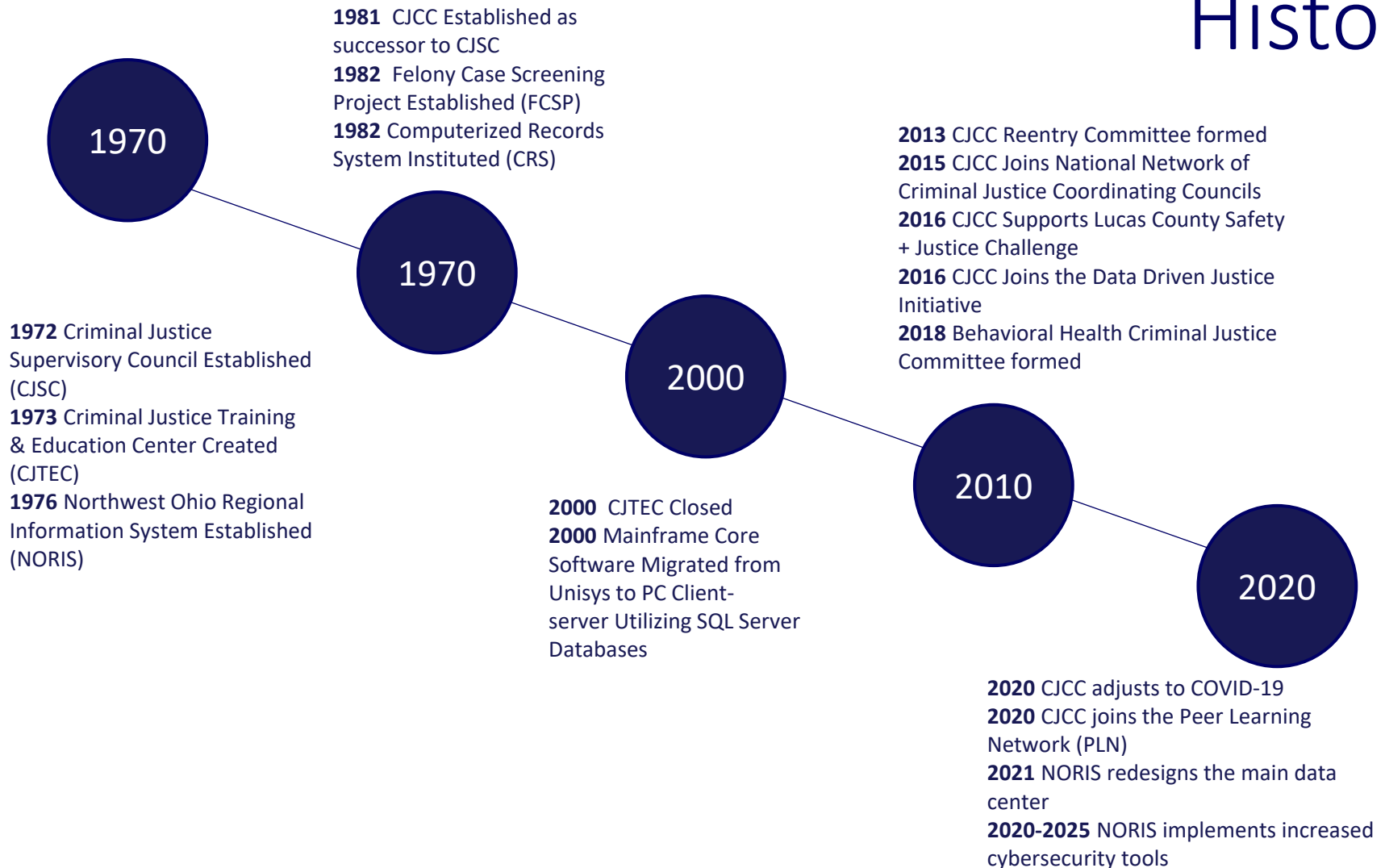
Rod Theis, Associate VP of Public Safety and
Chief, University of Toledo

Mike Troendle, Chief



**CRIMINAL JUSTICE
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History



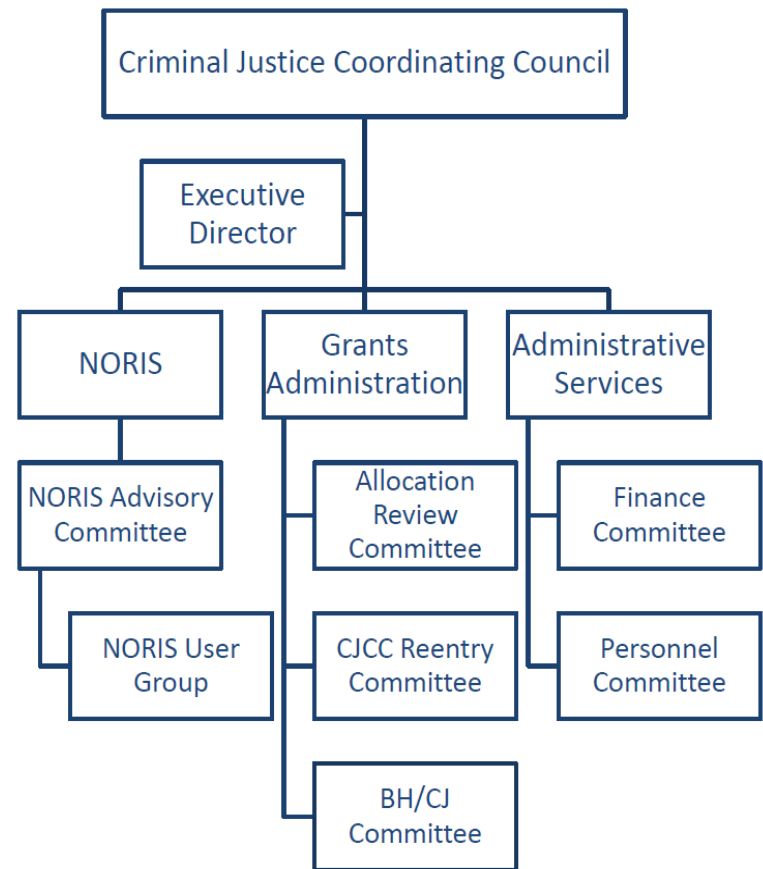
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CJCC Structure

- **3 Departments**
 - **NORIS**
 - **Regional Planning Unit (RPU)**
 - Criminal Justice Reform
 - Reentry
 - Behavioral Health/Criminal Justice
 - Grants Management
 - **Administration**
 - Criminal History Record Checks

CJCC has a staff of 42 employees (full and part time staff).

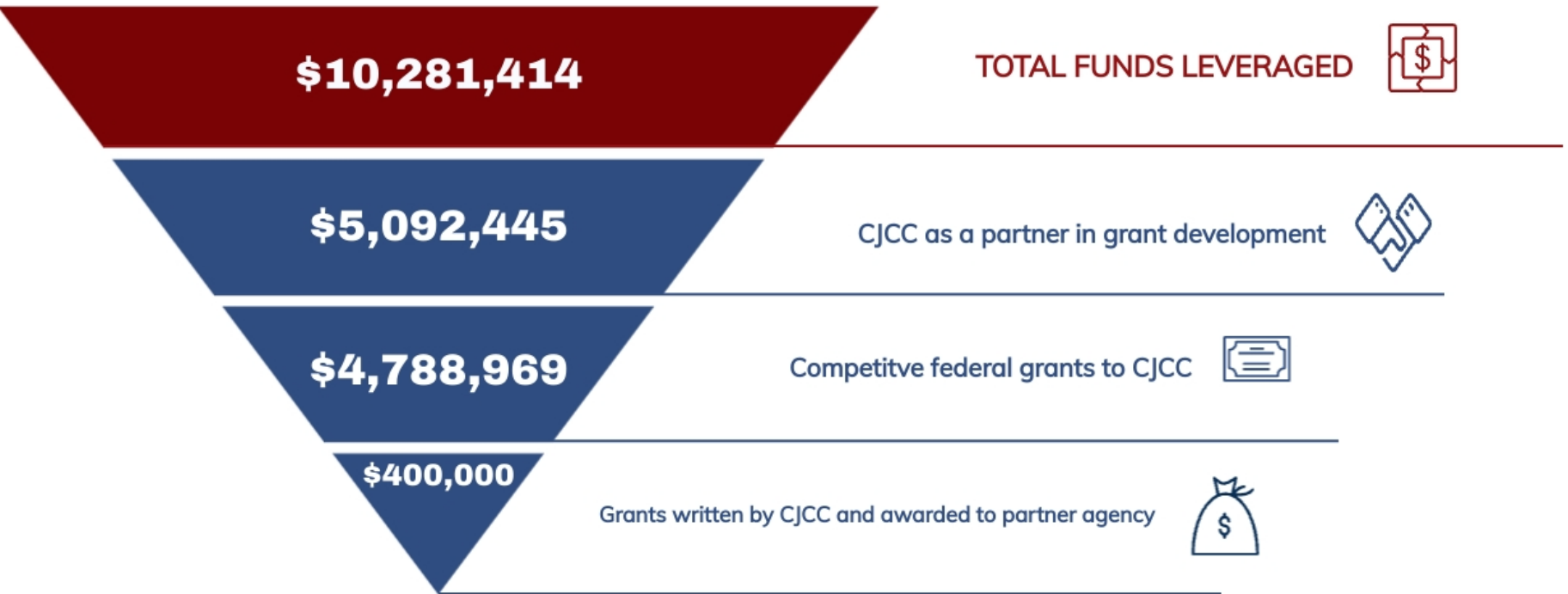


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ACHIEVEMENTS

GRANT FUNDS LEVERAGED 2014 - 2025



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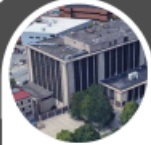
Criminal Justice Reform

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2014

Sheriff Tharp declares
Lucas County needs a
new jail



2015

Lucas County implements
the Arnold Foundation (now
Arnold Ventures) Public
Safety Assessment (PSA)
Tool

2015

Lucas County adopts a risk-
based FCO release policy
based on the PSA tool



2015

Lucas County is selected as
a Safety + Justice Challenge
(SJC) Planning Site

2015

Pretrial supervision
by risk level begins
using the ORAS

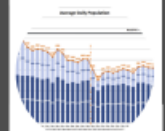


2019

Lucas County adopts a risk-
based graduated response
policy

2019

The CJCC receives the Justice
Reinvestment Initiative (JRI) Grant
to create a reentry database



2024

Lucas County realizes a
39.1% jail reduction

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National, State, and Local Initiatives

National

- National Network of CJCCs
- Safety + Justice Network
- Stepping Up Innovator County
- Competence to Stand Trial policy Academy
- National League of Cities Municipal Reentry Leaders Network
- National Association of Justice Information Systems (NAJIS) - Board Member
- National Criminal Justice Association (NCJA) - Advisory Board Member

STATE

- Ohio Comprehensive Cyber Planning Committee Member
- Ohio CJIS Group
- LEADS Steering Committee
- Ohio Association of Local Reentry Coalitions

Local

- Domestic Violence Task Force
- Violence Reduction Council
- Lucas County Youth Treatment Center Advisory Board
- Monse Community Action Table
- Reentry Coalition of Northwest Ohio
- Safety + Justice Challenge Core Planning Group



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Safety + Justice Challenge (2015)



- The Safety + Justice Challenge (SJC) is an initiative to reduce over-incarceration by changing the way America thinks about and uses jails.
- The SJC supports competitively selected local jurisdictions that are committed to finding ways to safely reduce jail incarceration.
- Lucas County has been awarded nearly \$5 million to develop and implement strategies locally.

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SJC Strategies

One



Criminal Justice
Practices

Two



Managing Based
on Risk

Three



Improving Case
Processing

Four



Diversion of Underserved
Practices

Five



Coordinated Community
Corrections Practices

Six



Reducing Racial and
Ethnic Disparities

Seven



SJC Amplification

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Community Diversion Program (CDP)

- Developed as part of the SJC Initiative in collaboration with the Center for Justice Innovation (CJI)
- The CDP is based on the foundation of procedural justice.
- CDP is currently being evaluated by the Harvard Access to Justice Lab.



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CDP Results

2018 Results



356
Defendants
registered



288 (81%)
Program
completions

2019 Results



662
Defendants
registered



536 (81%)
Program
completions

2020 Results



316
Defendants
registered



229 (72%)
Program
completions

2021 Results



265
Defendants
registered



200 (75%)
Program
completions

2022 Results



224
Defendants
registered



165 (74%)
Program
completions

2023 Results



251
Defendants
registered



183 (75%)
Program
completions

2024 Results



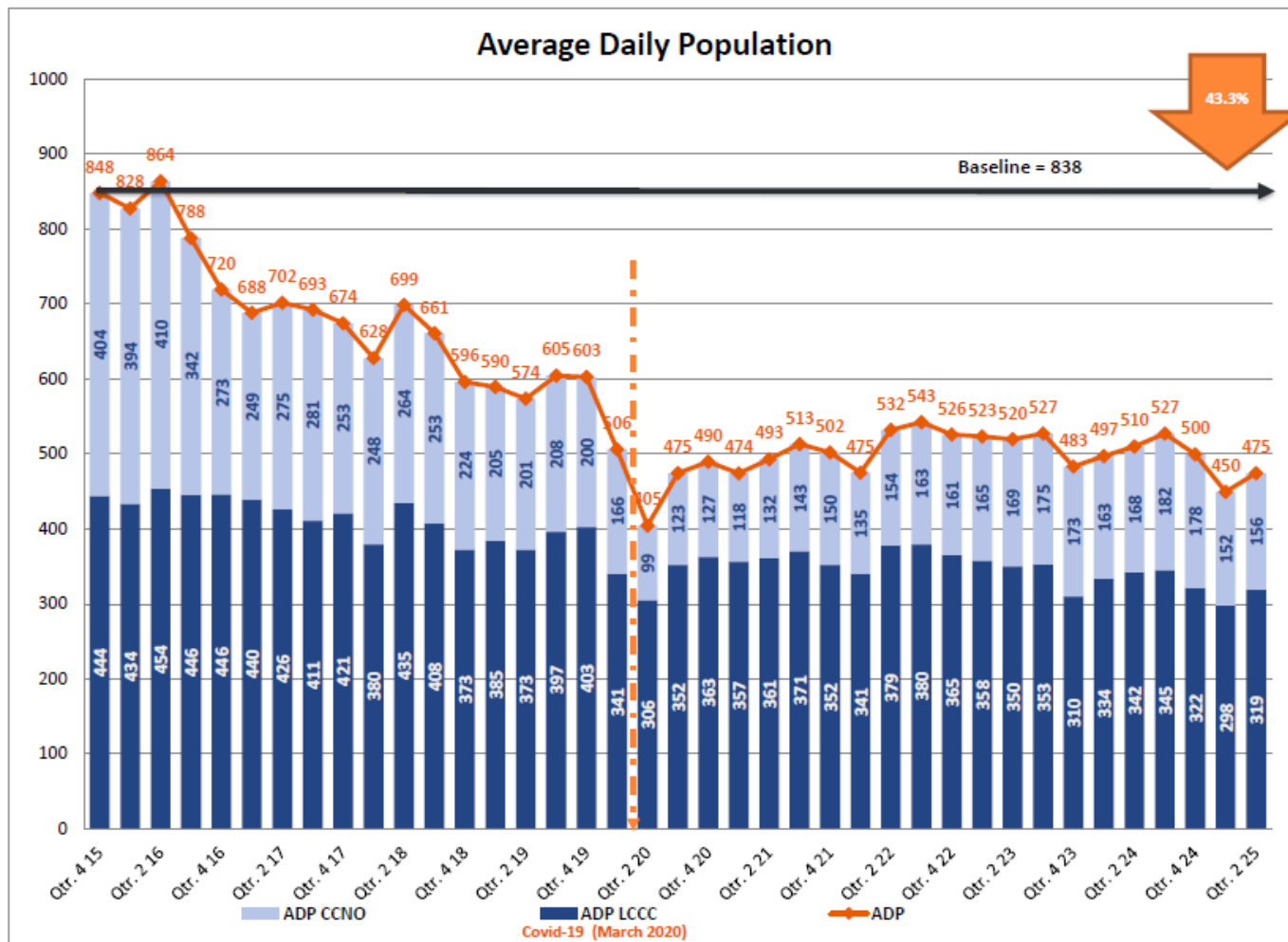
235
Defendants
registered



201 (85%)
Program
completions

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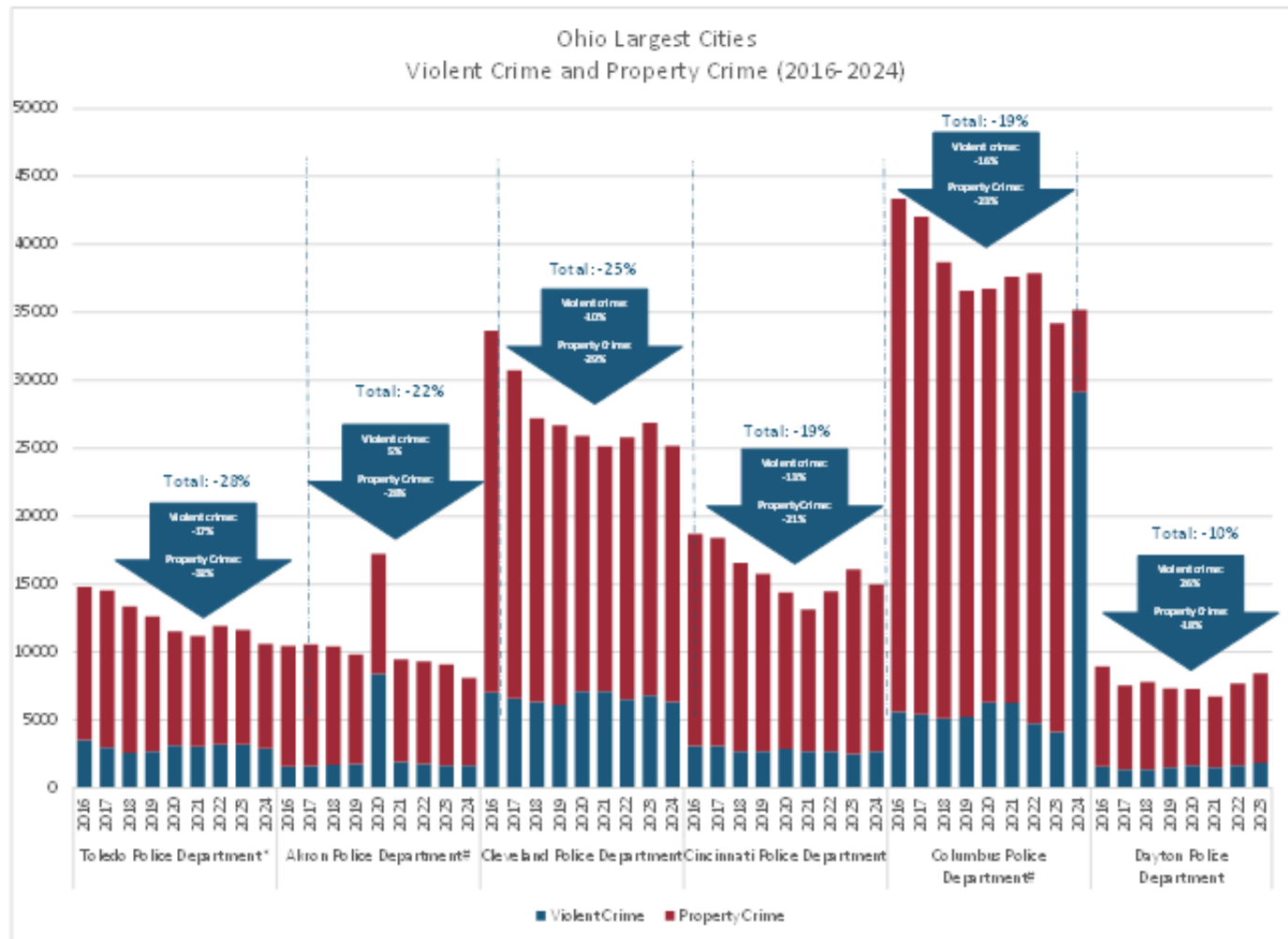


Qtr. 1: Feb - Apr; Qtr. 2: May - July; Qtr. 3: Aug - Oct.; and Qtr. 4: Nov - Jan.

Updated: August 2025

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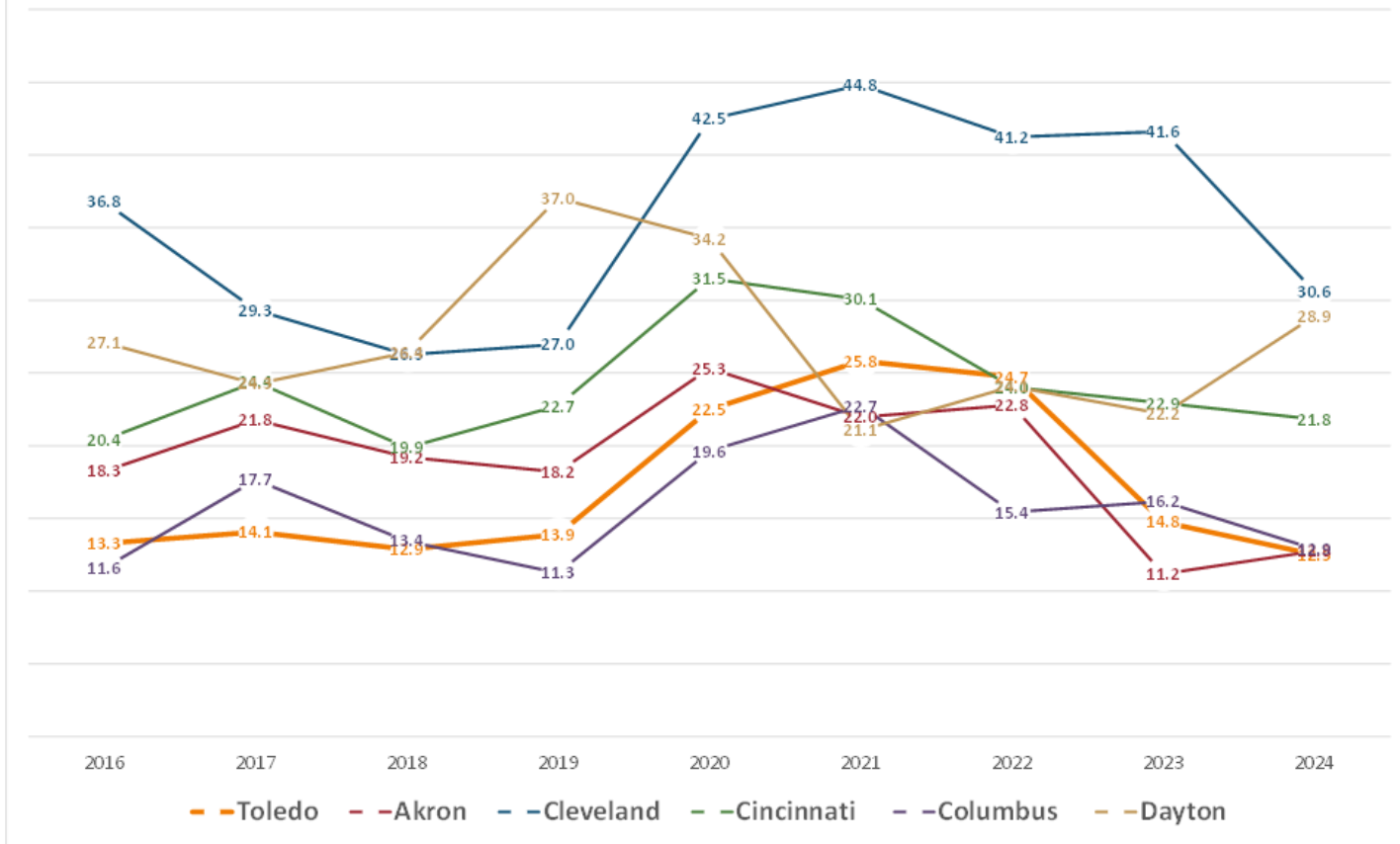
Source: OIBRS Data Portal

* SJC Implementation Site
SJC Innovation Site

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MURDER RATE PER 100,000 2016 - 2025



Source: OIBRS Data Portal

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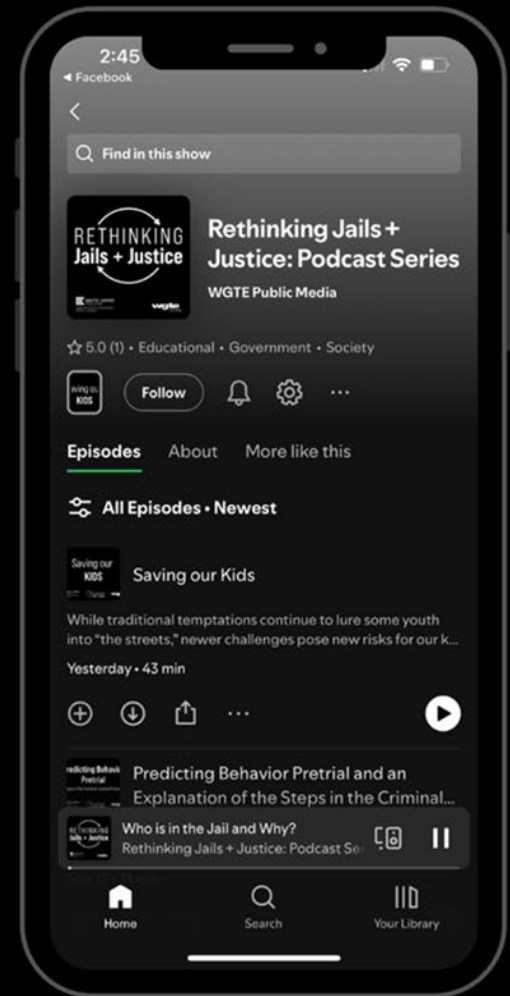
LUCAS COUNTY IS LEADING THE SAFETY + JUSTICE CHALLENGE IN JAIL REDUCTION

*Learn how Lucas County achieved - and is maintaining
- a 39.1% jail reduction*



**SAFETY + JUSTICE
CHALLENGE**
Supported by the John D. and Catherine T.
MacArthur Foundation

wgte
Public Media



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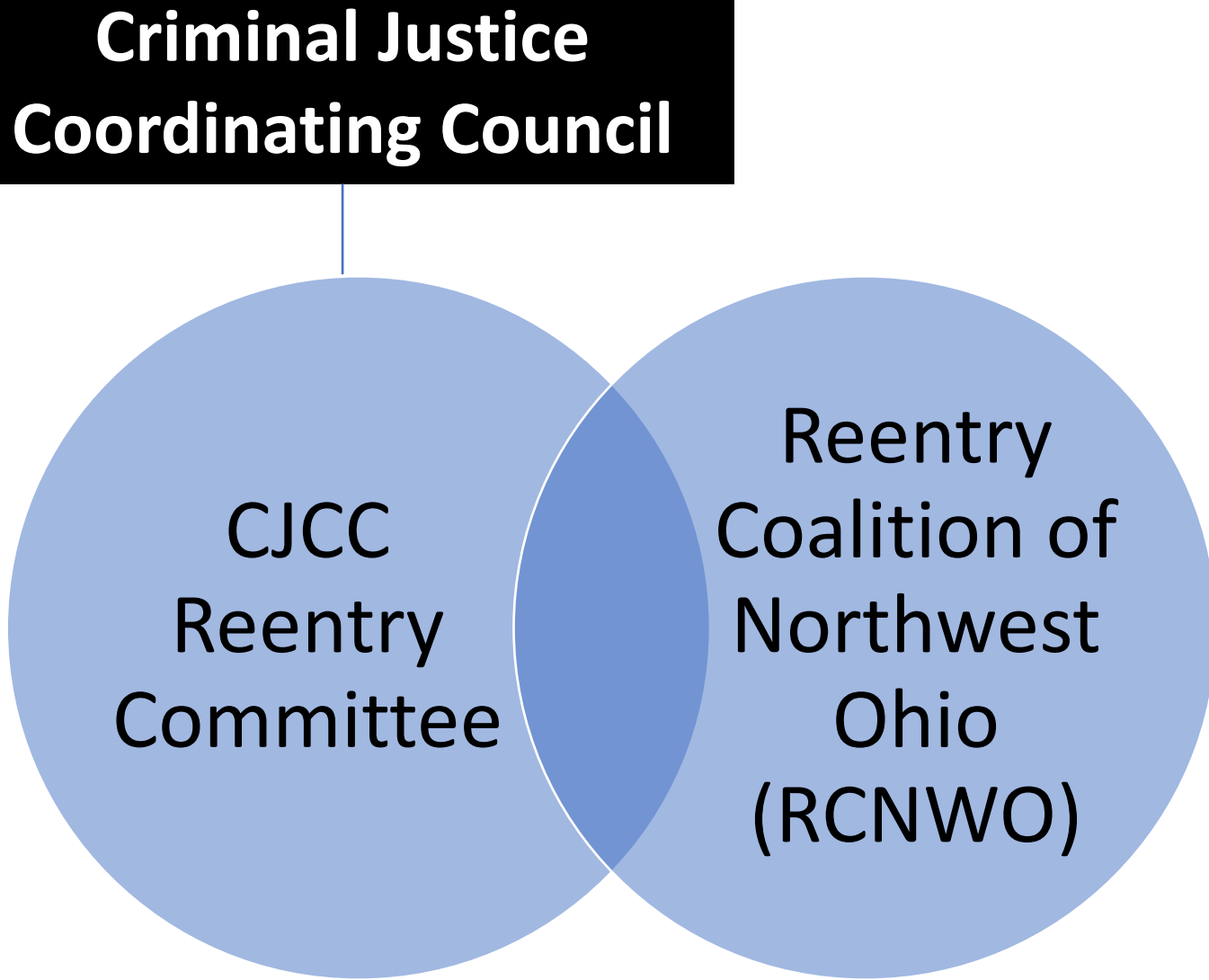
Reentry



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Criminal Justice Coordinating Council



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Reentry
Committee

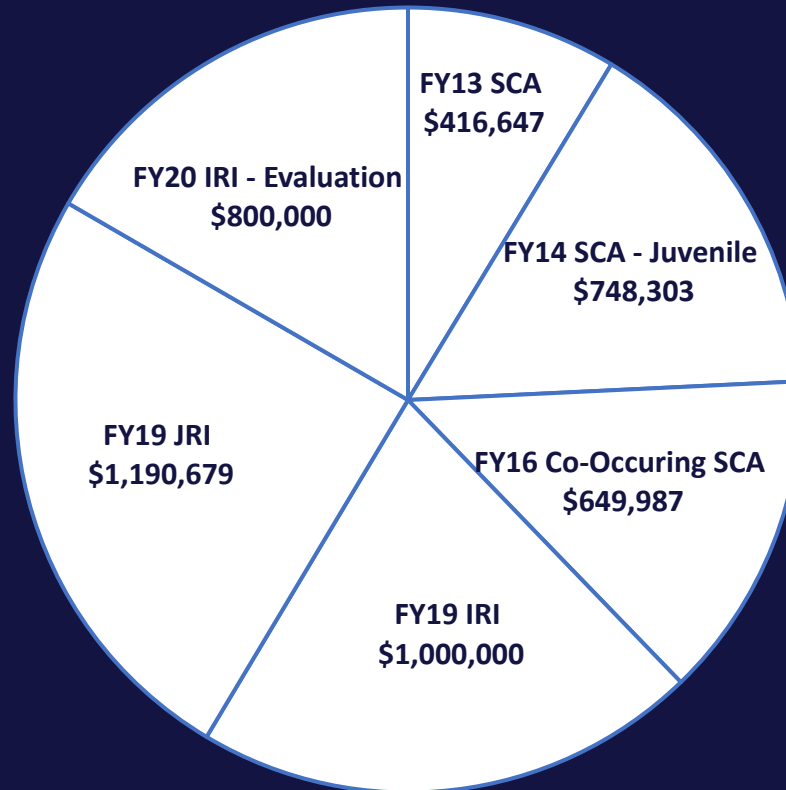
Reentry
Coalition of
Northwest
Ohio
(RCNWO)

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Second Chance Act (SCA) - Funding

**Total SCA
Funding:
\$4,805,616**



CJCC Reentry Committee Mission Statement

The Reentry Committee of the Criminal Justice Coordinating Council (CJCC) will provide leadership on public policy, alignment and coordination of criminal justice systems and resources to support reentry efforts in Lucas County. Additionally, the Reentry Committee will work in partnership with the Reentry Coalition of Northwest Ohio to secure broad community input, build partnerships and assure a well-coordinated system of care and support to assist previously incarcerated men, women and youth to successfully integrate back into the community.



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Reentry Coalition of Northwest Ohio:
A Collaboration of public agencies,
non-profit organizations, faith-based
agencies and community
stakeholders.



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First Wednesday/Going Home To Stay



- Going Home to Stay (GTHS)/First Wednesday is a monthly resource event.
- Held at One Government Center (City and County Office building).
- First Wednesday of every month (2 hours).
- Services: social services, education, workforce development, bureau of motor vehicles, social security administration, and child support enforcement.
- Goal: One Stop Shop that allows men and women returning from incarceration and their families to get connected to needed services and supports.

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Intersection of Behavioral Health and Criminal Justice

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CJCC – Mental Health Initiatives

- BH/CJ Committee Establishment
- Sequential Intercept Model (SIM) Map
- Competency to Stand Trial Initiatives and Map
- Diversion Program Development
- CARE Center Launch
- Co-Responder Program Implementation
- Adult Treatment Court Enhancement



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Behavioral Health/Criminal Justice Coordinator

- CJCC has received funding through the Mental Health and Recovery Services Board to fund a Behavioral Health/Criminal Justice (BH/CJ) Coordinator.
- The BH/CJ Coordinator is responsible for the analysis, research, development, planning and evaluation activities that support system improvements for the intersection of the Lucas County behavioral health and criminal justice systems.
- CJCC has formed a new Behavioral Health/Criminal Justice Committee to guide this work.
- The first BH/CJ Coordinator began in November 2017.

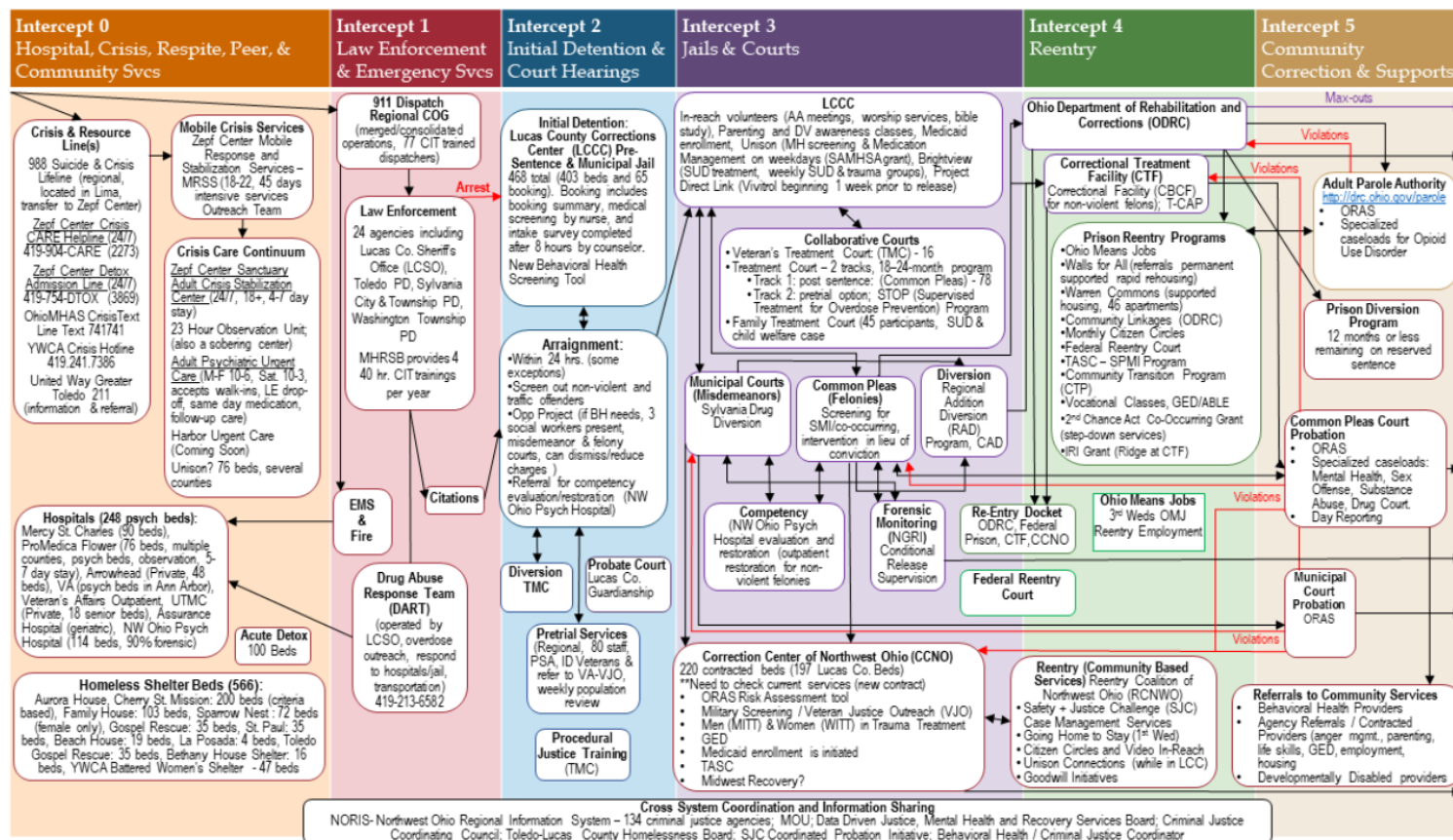


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Sequential Intercept Map (2023)

- Lucas County completed the third SIM in 2023 with technical assistance from Policy Research, Inc. (PRI).

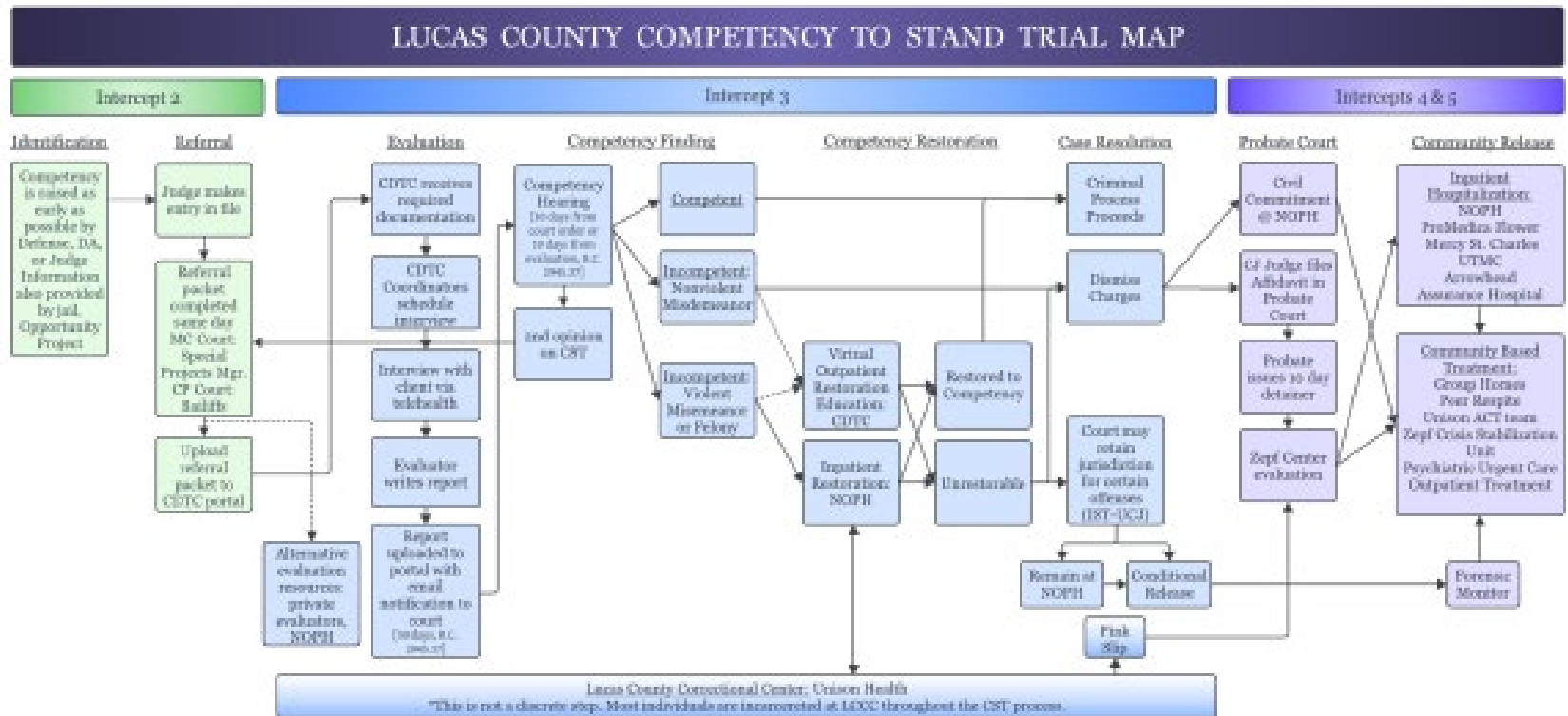


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Competence to Stand Trial Map(2024)

- Lucas County completed the CST map in 2024 with technical assistance from Dr. Kemp and Dr. Giallella.



CARE Center

The BHCJ Coordinator assisted the Mental Health and Recovery Services Board in their application for the Justice and Mental Health Collaboration Program Grant to develop and implement the Crisis Access Recovery Engagement (CARE) Center, operated by Zepf, to serve as a law enforcement drop off center. The CARE Center will open January 31, 2022.



ZEPF CENTER - 2005 ASHLAND AVE - TOLEDO OH, 43620



OPEN 24 HOURS, 7 DAYS A WEEK



CrisisCare
Helpline | 419-904-CARE (2273)
www.crisiscaretoledo.org

Step 1:

Law enforcement encounters an individual they deem appropriate for deflection to the CARE Center. En route, Officer calls the CARE Center.



Step 2:

Law enforcement drives that individual to the CARE Center and meets Zepf staff at the door.

CARE CENTER
CRISIS, ACCESS, RECOVERY, ENGAGEMENT
DATE: _____
DEPARTMENT REFERENCE: _____
RADAR ID NUMBER: _____
TO NUMBER: _____
REASON OFFICER WAS CALLED TO SCENE: _____
CLIENT DISPOSITION IF NOT DEFLECTED TO CARE CENTER/HOSPITAL: _____
LAW ENFORCEMENT OFFICER: _____
WAS THIS PERSON CALLED YES NO
CRIMINAL CHARGES THIS PERSON WOULD RECEIVE IF NOT DEFLECTED TO ZEPF'S CARE CENTER: _____



Step 3:

Law enforcement fills out a brief survey and is back on patrol within five minutes.

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An aerial photograph of the Blue St. Louis Bridge, a large cantilever bridge with blue steel trusses, spanning the Mississippi River. The bridge is under construction, with yellow safety railings and construction equipment visible on the upper deck. A city skyline is visible in the background under a cloudy sky.

BRIDGE UNIT

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Adult Treatment Court Enhancement



OhioGuidestone
WHERE NEW PATHS BEGIN

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Grants Management

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Federal Grants

- Justice Assistance Grant (JAG)
- Violence Against Women Act (VAWA)
- Juvenile Justice and Delinquency Prevention Title II Funding



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Justice Assistance Grant (JAG)

- JAG funds address the needs and fill gaps across their entire criminal and juvenile justice systems, including prevention, enforcement courts, prosecution, indigent defense, corrections, crisis intervention and behavioral health services for justice involved persons, victim assistance and other community supports.
- Current projects:
 - Toledo Police Justice Assistance (TPD)
 - LCSO Justice Assistance (LCSO)
 - DVHRT (LC Prosecutor's Office)
 - Reentry Case Manager (Lutheran Social Services)
 - DV Court Advocacy (Family & Child Abuse Prevention Center)



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Violence against Women Act (VAWA)

- The VAWA Program emphasizes coordinated, community approaches to reducing violence against women and creating mutually respectful partnerships between the criminal justice system and victim service programs.
- Current projects:
 - Integrated Investigations (LCSO)
 - DV Court Advocacy (Family & Child Abuse Prevention Center)
 - VAW Response Team (LC Prosecutor)
 - TPD Special Victim's Unit (TPD)
 - DV Outreach Case Manager (YWCA)
 - Legal Advocacy for Victims of HT (Advocating Opportunity)
 - Court Project - TBD



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Juvenile Justice and Delinquency Prevention (JJDP) Title II

- The purpose of the Title II program is to assist communities in addressing juvenile crime and delinquency at the local level.
- Title II funds in Ohio will be used to implement programs that will reduce racial and ethnic disparities (RED) and positive youth Development in the juvenile justice system.
- Current projects:
 - Sylvania Youth Diversion (Sylvania Area Family Services)
 - Empowered Chef (Sofia Quintero)
 - Empowering Minority Youth in Toledo's South End (Believe Center)



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Northwest Ohio Regional Information System (NORIS)

- Founded in 1974
- Provides records automation and information sharing among jurisdictions
- Staffing - 33 employees
 - Network and hardware support
 - Application development to meet agency needs
- NORIS has proven to be a valuable, cost-effective resource for law enforcement, court, correction, and probation agencies.



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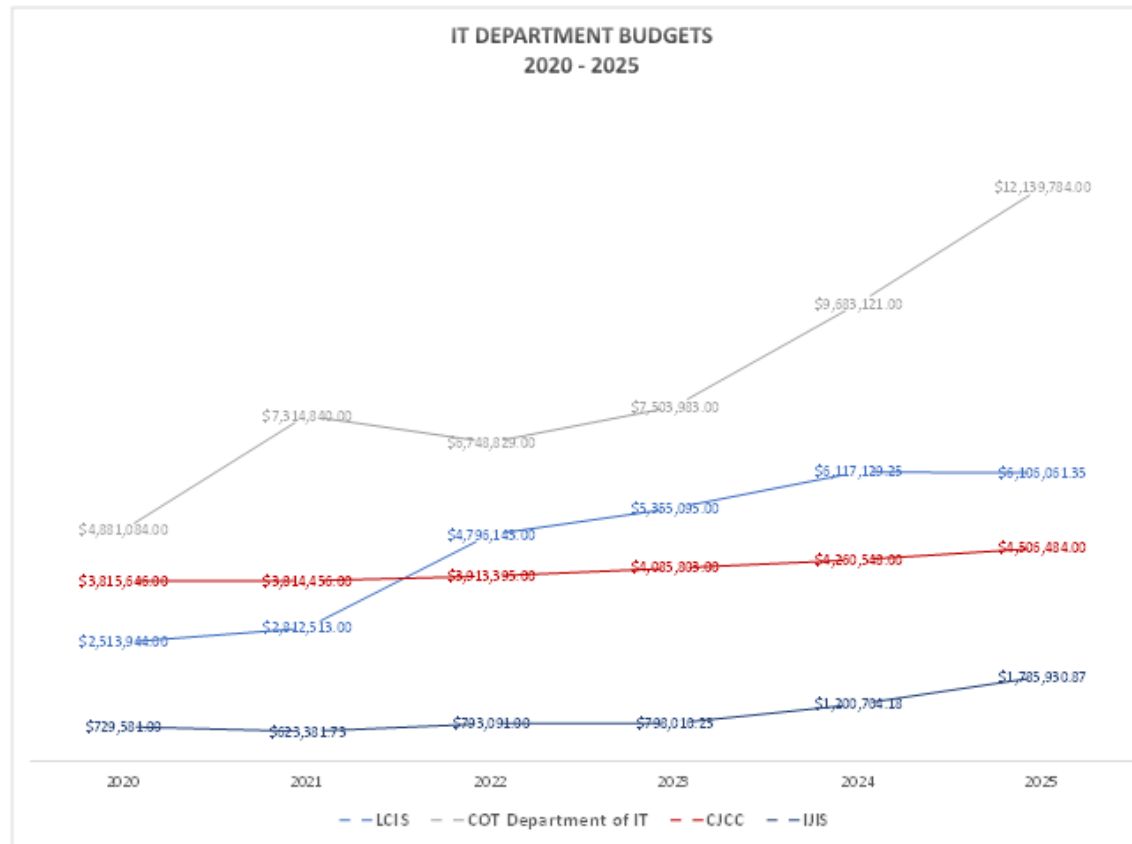
NORIS is the Information technology backbone and central nervous system of the criminal justice system

- 134 member agencies (Lucas County and Northwest Ohio)
 - 2,800 users
 - 12 million transactions per month
 - 700,000+ criminal histories
 - 100,000+ active warrants
 - Eight million entries, queries, and updates annually
 - 100,000,000 automated criminal justice records

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CJCC/NORIS Budget Comparison – Other IT Departments



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NORIS - Applications

- NORIS develops and deploys technology solutions for law enforcement, courts, probation, and corrections.
- NORIS offers a comprehensive variety of products and services to manage and improve data quality, data sharing, data integration, identity management, and cross agency/jurisdiction work flow.



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NORIS Applications

System Applications:

- Electronic Data Interchanges
- Imaging
- Regional Criminal History File
- Regional Identifier (RID) including Priority and Prolific Offender tracking
- Video Arraignment Network
- Michigan Data Link

Jail Applications:

- Electronic Monitoring Tracking
- Inmate Records (IR)-Booking System and Jail Billing
- Mugshots and Electronic Line-up
- Officer Reporting
- Pretrial Bed Management
- Response to Resistance Reporting
- Work Release

Court Applications:

- Case Scheduling (CATS)
- Court Case Management (CLIP)
- Citizens Dispute Case Tracking
- Drug Testing
- Electronic Subpoenas
- Housing Court Case Management
- Multiple Court Systems Database Access
- Probation Case Management
- Civil and Trusteeship Accounting
- Warrant Management including paperless warrants
- Automated Case Disposition Reporting
- Automated BV Reporting
- Automated eCitation report Integration
- Automated court date notifications for defendants, parties, and attorneys

Police Applications:

- Accident/eCrash reporting integration and management
- ECitation reporting management
- Computer Aided Dispatch (CAD)
- Computerized Records System (CRS)-police records management
- Crime Analysis and Statistical Reporting
- Crime Report Imaging
- Enhanced LEADS application and Interface
- Enhanced LEADS Interface
- GEO (Geography) Mapping
- MobileWISE
- Parking and Citation Management
- Property Room Management
- ReportWISE
- Warrant Administration including sex offender flag



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NORIS – Data Integration

- NORIS is a highly integrated criminal justice information system.
- The system links law enforcement, courts, probation, corrections, and related criminal justice applications through a Regional Identifier (RID).
- RID is a person-based ID allowing information sharing among agencies and applications supporting the automation of many routine processes.
- Integrating information allows the user to track an offender's progress throughout the entire criminal justice system.



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CJCC/NORIS **BACKGROUND** **CHECKS**

Pricing:

	Standard Rate	Government Rate	Non- Profit Rate
Local	\$15	\$11	\$13
BCI	\$44	\$37	\$39
FBI	\$46	\$39	\$41
BCI/FBI	\$68	\$61	463

Contact Information:

Phone: 567.200.6839

Email: crimhist@noris.org

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Contact:

Holly Matthews, Executive Director, CJCC

(holly.Matthews@noris.org)

www.lucascountycjcc.org

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