



# Toledo Recovery Plan Task Force

# Agenda

1. Update on ARPA rules & guidance
2. Toledo Recovery Plan overview
3. Toledo Recovery Plan engagement
4. Toledo Recovery Plan timeline



# **Update on ARPA Rules & Guidance**

# What have we learned so far?

ARPA is funding to local and state governments to support struggles caused by or exacerbated by the COVID-19 pandemic.

Recovery is fiscal recovery for the city, a healthier community, and a stronger constituency. Funding is more targeted than initially expected.

ARPA emphasizes equity, addressing the root causes of poverty and building wealth within communities of color.

# Investment

**\$180,948,591** allocated to Toledo

Provided in two installments

- First installment of \$90,474,295.50 received in May 2021.
- Second installment of \$90,474,295.50 application opens May 2022.

Funds must be obligated beginning **3/3/2021** through **12/31/2024**

Funds must be spent by **December 31, 2026**

# Rule-making

The Interim Final Rule from Treasury was released on **Thursday, May 10, 2021.**

- Compliance Guidance released on **Thursday, June 17, 2021.**
- Comments on the Interim Rule due by **Friday, July 16, 2021.**
- Expectation of a Final Rule from Treasury in **fall 2021.**

**Final Rule may clarify or modify proposed requirements, and add new explicit eligible uses for the funds.**

# Allowable Uses

- Municipal Revenue Loss.
- Premium Pay.
- Water and Sewer and Broadband Infrastructure.
- Responding to the Public Health Emergency and Its Economic Impacts.

# Prohibited Uses

- Rainy day fund contributions.
- Repayment of existing debt service.
- Legal settlements.
- Fees and costs associated with new debt issuances.



# Allowable Uses

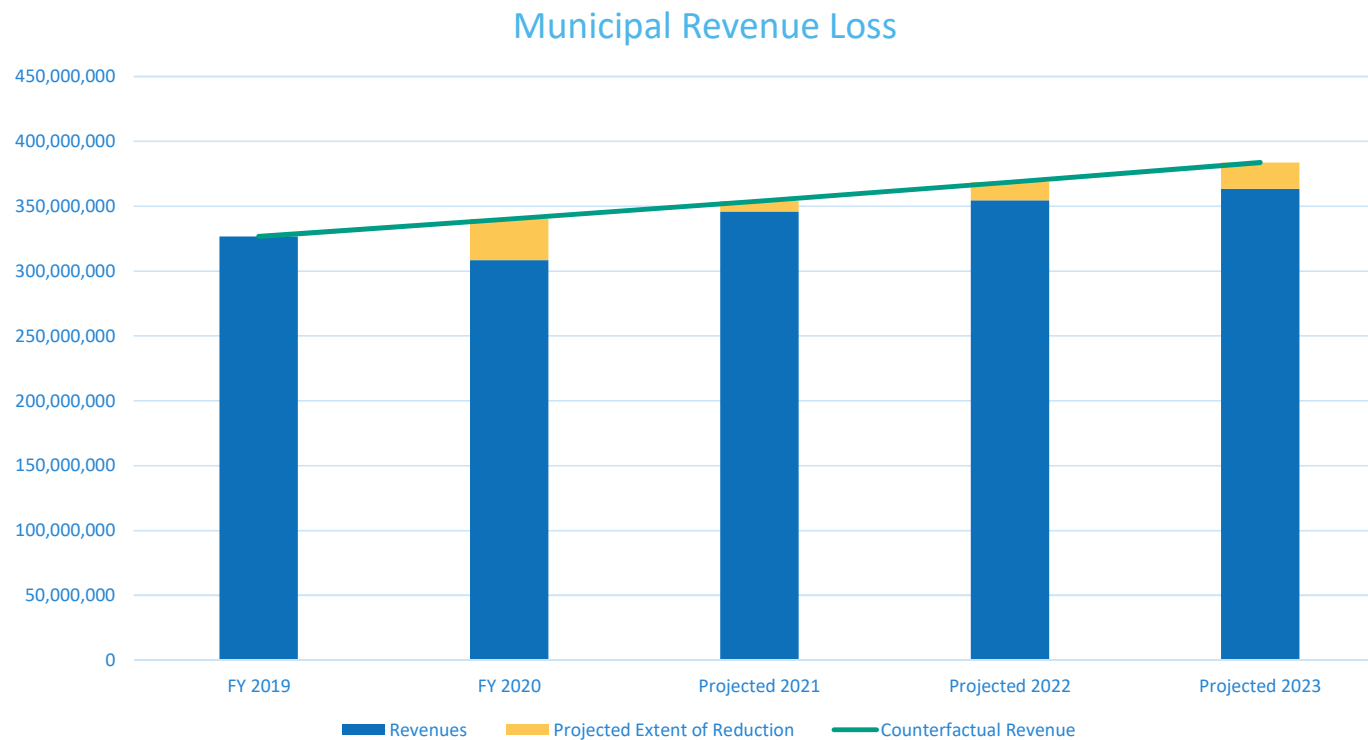
## Municipal Revenue Loss

Can be spent on: any general government services; “Broad latitude”

### Rules

- Base line revenue is **December 31, 2019** (2019 fiscal year).
- Revenue is classified as general revenue, but not any of the following:
  - utility, enterprise, unemployment rebates, CARES Act, etc.
- ARPA assumes annual municipal revenue **growth of 4.1%**
- **Municipal revenue loss** equals the difference between assumed revenue and actual revenue in that year, calculated four times.
  - 12/31/2020 ➡ 12/31/2021 ➡ 12/31/2022 ➡ 12/31/2023

# Allowable Uses



# Allowable Uses

## Premium Pay

Can be given towards: Wages to workers performing essential work during emergency

## Rules

- Essential work involves regular in-person interactions or regular physical handling of items also handled by others.
- Premium pay must add to an essential worker's already existing wages.
- Workers engaged in telework from a residence did not perform essential work.

# Allowable Uses

## Water, Sewer, Broadband Infrastructure

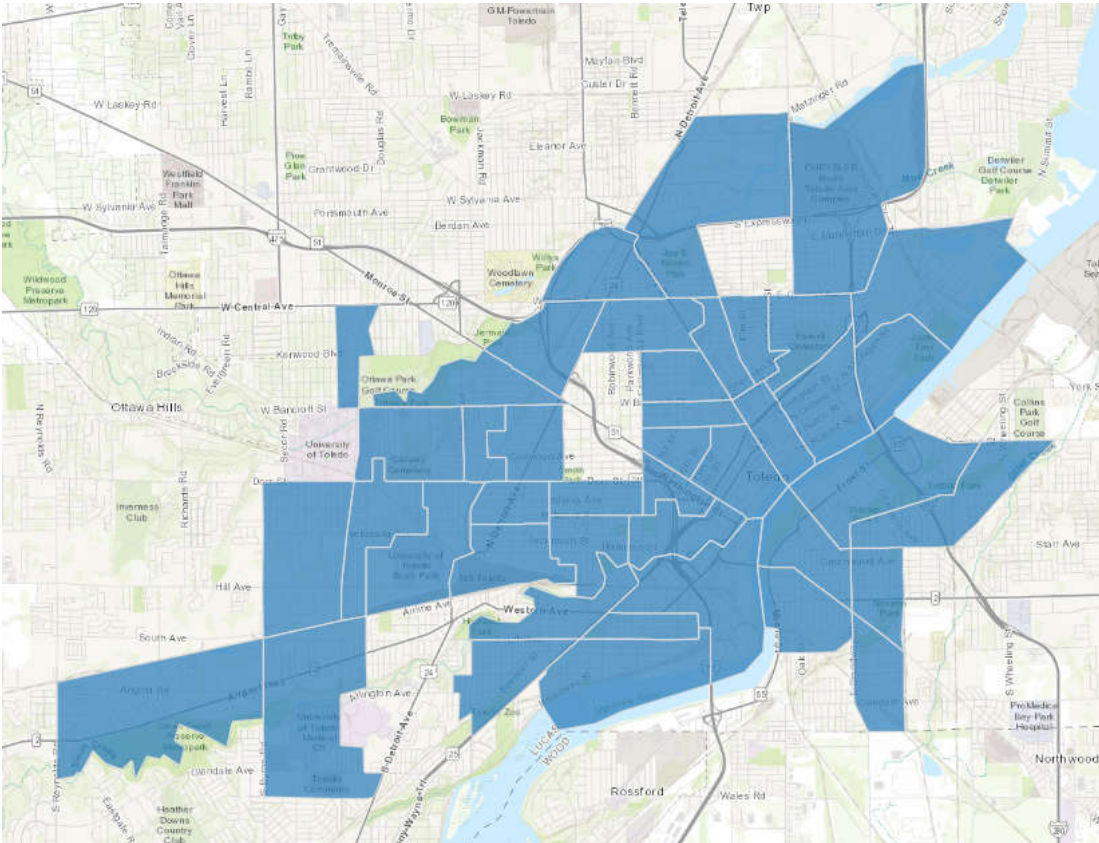
Can be used on investments in water and sewer infrastructure, including privately-owned infrastructure; projects that deliver broadband speeds of 100 Mbps; “wide latitude”

### Rules

Aligns eligible uses in this category with US EPA’s Clean Water State Revolving Fund and Drinking Water State Revolving Fund.

- **Wastewater:** wastewater plant improvements, address non-point pollution sources, stormwater management, replacement of lead service lines, protect water bodies from pollution.
- **Climate change:** improve the resilience of infrastructure due to climate changes, green infrastructure.
- **Clean water:** address drinking water treatment and distribution systems
- **Broadband projects must focus on unserved or underserved locations**

# Qualified Census Tracts



## Neighborhoods

- Polish Village & Joe E. Brown Park
- North River
- Vistula & Warren-Sherman
- Downtown & Uptown
- Olde Towne & OWENI & Overland
- Auburndale & BUMA & Clinton Park
- Westmoreland & Bancroft Hills
- Englewood
- Junction & Scott Park & Secor Gardens
- Old South End & Middlegrounds
- Garfield & Starr & Raymer & Ravine Park

<https://arcg.is/148q4f0>

# Allowable Uses

## Responding to the Public Health Emergency

### Eligible uses include:

- Measures to counter the spread of COVID-19.
- Provision of care for those impacted by COVID-19.
- Programs or services addressing disparities in public health exacerbated by the COVID-19 pandemic, such as:
  - Vaccination Programs
  - Testing
  - Contact Tracing
  - PPE
  - Support for Schools
  - Ventilation
  - Enhanced Data Systems
  - Capital Investments to Improve Public Health
  - Behavioral Health Care
  - Community Health Workers
  - Public Benefit Navigators
  - Housing services to support healthy neighborhoods
  - Remediation of lead paint
  - Evidence-based community violence interventions

# Allowable Uses

## Responding to the Negative Economic Impacts

### Must identify:

1. An economic harm, like loss of earnings, resulting from COVID emergency;
2. Explain how the program, service, or intervention addresses that harm now or over time.

### Presumed Eligible Uses:

#### Assistance to Households

- Food Assistance
- Rent, Mortgage, Utility Assistance
- Homelessness Prevention
- Emergency Home Repairs
- Weatherization
- Internet Access
- Job Training

#### Assistance to Business

- Loans or grants to offset losses
- Capital improvements
- Technical assistance
- Aid to hospitality / tourism
- Can presume eligible if a small business or business serving a disadvantaged area

# Allowable Uses

## Responding to the Negative Economic Impacts

### Must identify:

1. An economic harm, such as a loss of earnings, resulting from COVID emergency;
2. Explain how the program, service, or intervention addresses that harm now or over time.

## Presumed Eligible Uses

### Address Housing Disparities

- Services to address homelessness
- Affordable housing development to increase units
- Housing vouchers to help LMI individuals move to areas of greater opportunity

### Address Educational Disparities

- New / expanded pre-K, Head Start, partnerships
- Equitable funding to high-poverty districts
- Evidence-based schooling programming
- High-quality child care



# Recipients & Sub recipients

**The City may deliver all ARPA services itself as the recipient.**

The City may also make awards to sub-recipients if they are:

- A special-purpose unit of state or local government
- A non-profit organization
- Another unit of local government (county, city, village, school district) & vice versa
- A private entity (in authorized contexts)

**The City is responsible for monitoring and reporting on a sub recipient's use of ARPA funds to ensure full compliance.**

# Reporting

## **Quarterly Project & Expenditures Reports through 12/31/2026**

- All ARPA funded projects
- All investments in eligible city services
- Current and cumulative financial obligations for these investments
- Status of the project
- Demographics of the individuals served by the project
- Sub-recipient awards
- Civil Rights compliance and programmatic data

# Reporting

## **Annual Recovery Plan Performance Report through 12/2026**

- Executive summary
- Overall use of funds in ARPA eligible expenditure categories
- Promotion of equitable outcomes
- Community engagement
- Labor practices
- Use of evidence-based interventions
- Table of projects and expenditures
- Key performance indicators achieved



# Toledo Recovery Plan Overview

# Toledo Recovery Plan Priorities

- Youth, Recreation, and Parks
- Safe and Livable Neighborhoods
- Job Creation and Economic Development
- Green and Healthy Housing
- Avoiding Cuts to City Services

# The Task Force

## City of Toledo Recovery Task Force

- 3 Members of appointed by Mayor Kapszukiewicz
- 3 Members of Toledo City Council (Williams, Melden, Moline)
- Representatives of Finance and Law
- Utilizing SMART analysis

**The Task Force is charged with developing a Toledo Recovery Plan framework with input from the City's residents, businesses, and stakeholders, and delivering a Toledo Recovery Plan that can be adopted by the City Council and the Mayor.**

# Compliance Support

## Recovery Plan Staffing

- Two positions will be posted for ARPA compliance support
- 1 ARPA Compliance Attorney in the Law Department
- 1 ARPA Financial Compliance position in the Finance Department
- Other positions posted as needed and if prudent
- Goal to fill positions by early 3<sup>rd</sup> quarter 2021



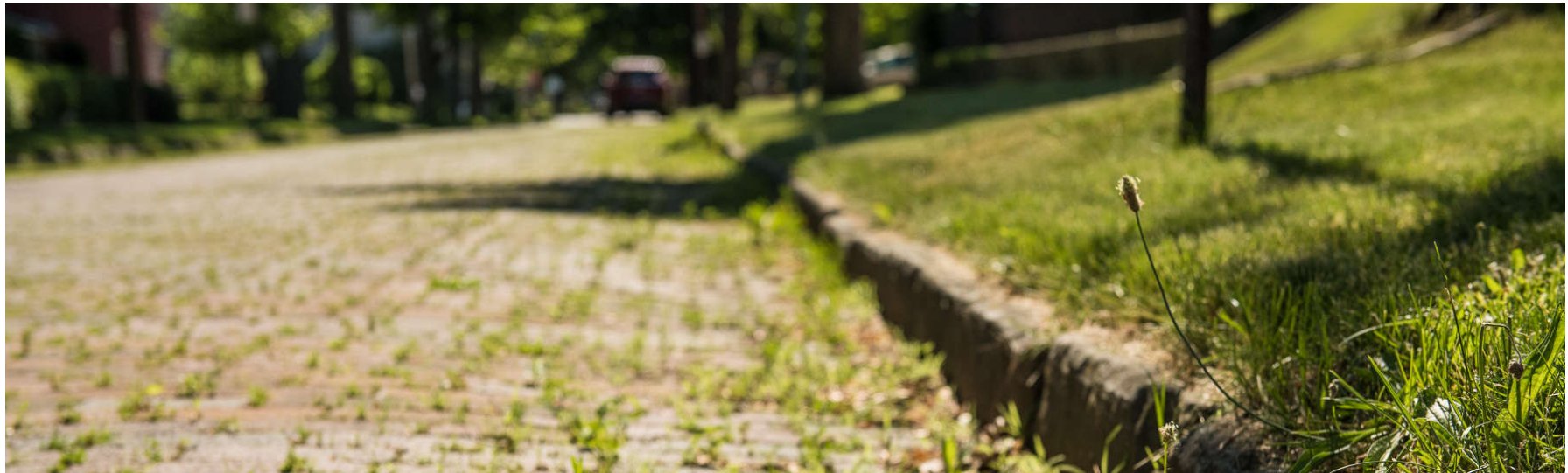
# Toledo Recovery Plan Engagement



# Community Engagement

Dedicated web page for all Toledo Recovery Plan engagement

**[toledo.oh.gov/recovery](https://toledo.oh.gov/recovery)**



# Community Engagement

## Online Community Survey

- Draft of survey was provided to Council Members.
- Survey will go live on **July 15 with input through August 31**
- Survey can be completed by residents online, printed, or over the phone with Engage Toledo.
- Survey can be live translated in Spanish or Arabic as requested through Engage Toledo.



**[toledo.oh.gov/recovery](https://toledo.oh.gov/recovery)**

# Community Engagement

## **Six Citywide Community Meetings**

- Meetings begin after July 15 through August 31
- Five are in-person meetings / One is entirely on Zoom
- All facilitated by the exceptional Doni Miller
- Format for the meetings follows the questions from the online survey
- Paper copies of the survey will be available to attendees
- Engage Toledo will be present at each session to assist

**Announcement of dates and locations on July 15th**

# Community Engagement

## **Directors' Internal Recovery Planning**

- Planning document was provided to Council Members

## **Directors are asked to develop projects that are:**

- Responsive to ARPA and the Recovery Plan priorities
- Capable of being completed in the designated time frame
- Having a positive impact on Toledo and its residents/businesses

**Due back to the Administration by August 31st**



# Toledo Recovery Plan Timeline

# Timeline

<b>July 15</b>	News Conference to Launch Community Engagement Plan.
<b>By August 31</b>	Receive Completed Surveys Host and Facilitate Citywide Meetings Receive Directors' Internal Planning proposals
<b>September</b>	Report Engagement Results to City Council. Consider joint sub-recipient process with Lucas Co. <i>Final Rule from Treasury may be released.</i>
<b>October</b>	The Task Force presents the Toledo Recovery Plan publicly.
<b>Thereafter</b>	Accelerate COVID-19 pandemic recovery through implementation of the Toledo Recovery Plan!

